## UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

IN RE INCLUSIVE ACCESS COURSE MATERIALS ANTITRUST LITIGATION

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CONSOLIDATED AMENDED CLASS ACTION COMPLAINT

**JURY TRIAL WAIVED** 

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The Representative Student Purchaser Plaintiffs ("Plaintiffs"), by and through their attorneys, bring this action ("Action") on behalf of themselves and all others similarly situated against the three dominant publishers of college and graduate school textbooks, Cengage Learning, Inc. ("Cengage"), McGraw Hill LLC ("McGraw Hill"), and Pearson Education, Inc. ("Pearson," collectively, the "Publisher Defendants"), and against the two dominant operators of official oncampus college and university bookstores, Barnes & Noble College Booksellers, LLC and Barnes & Noble Education, Inc. (collectively, "Barnes & Noble" or "B&N"), and Follett Higher Education Group, Inc. ("Follett," and, collectively with B&N, the "Retailer Defendants") (collectively, the "Publisher Defendants" and the "Retailer Defendants" are referred to as the "Defendants"). Based on their individual experiences, the investigation of counsel, and information and belief, the Plaintiffs allege here as follows:

#### I. <u>INTRODUCTION</u>

1. For decades, publishers of educational texts have exploited college and graduate school students as captive purchasers who must purchase their products, charging exorbitant prices for textbooks that faculty members assign but that "the student has to pay for." In the words of Cengage CEO Michael Hansen, rather than competing for students, "the industry relied . . . on the notion that, 'if I can convince the professor, I don't need to worry about the student, and I can charge whatever I want."

<sup>&</sup>lt;sup>1</sup> Abigail Hess, 4 tricks for saving money on college textbooks, CNBC Make It (Aug. 20, 2019), <a href="https://www.cnbc.com/2018/08/20/4-tricks-for-saving-money-on-textbooks.html">https://www.cnbc.com/2018/08/20/4-tricks-for-saving-money-on-textbooks.html</a> (statement of Cengage CEO Michael Hansen).

<sup>&</sup>lt;sup>2</sup> Henry Kronk, *Pushback against Cengage and McGraw-Hill Merger: What is at Stake and What Comes Next?*, eLearning Inside (July 31, 2019), <a href="https://news.elearninginside.com/pushback-against-cengage-and-mcgraw-hill-merger-what-is-at-stake-and-what-comes-next">https://news.elearninginside.com/pushback-against-cengage-and-mcgraw-hill-merger-what-is-at-stake-and-what-comes-next</a>.

- 2. In the early to mid-2000s, publishers' ability to pull this "magical price lever" was impaired by the rise of a robust, online secondary marketplace for textbooks. Because of advancements in internet technology and logistics, what had long been a local, serendipitous marketplace for used textbooks became a national or international one, with sophisticated search capabilities and fast delivery options. On e-commerce websites like Chegg, eBay, and Amazon (and at independent bookstores), students could buy, sell, and rent used copies of textbooks at dramatically discounted prices. In just a few years' time, the secondary marketplace was significantly reducing the "volumes of textbooks publishers were selling."
- 3. Initially, the Publisher Defendants responded to this new form of competition by inflating prices to make up for lost volume.<sup>5</sup> Taking advantage of a captive marketplace, "the industry" would "just ratchet[] up the prices—sometimes 10 percent, twice a year" to make up for shortfalls in unit sales.<sup>6</sup>
- 4. For a time, the Publisher Defendants' "revenue[s] looked relatively stable." But by 2016, it had become clear that the industry could no longer compensate for lost volume by increasing unit prices. That year, Cengage, Pearson, and McGraw Hill—which together control a combined 80 to 90 percent of the marketplace for new textbooks—reported record losses.

<sup>&</sup>lt;sup>3</sup> Brian Barrett, *The Radical Transformation of the Textbook*, Wired (Aug. 4, 2019), <a href="https://www.wired.com/story/digital-textbooks-radical-transformation/amp">https://www.wired.com/story/digital-textbooks-radical-transformation/amp</a> (statement of Cengage CEO Michael Hansen).

<sup>&</sup>lt;sup>4</sup> *Id*.

<sup>&</sup>lt;sup>5</sup> Andrew Albanese, Frankfurt Book Fair 2018: Cengage CEO Michael Hansen on the Company's Digital Switch, Publishers Weekly (Oct. 10, 2018) (statement of Cengage CEO Michael Hansen: "Then the used book market developed, then rental. And the industry responded to this by continuing to raise prices — which we could, because the faculty, not the student, was actually the decider, and the faculty's decision was not price sensitive."), <a href="https://www.publishersweekly.com/pw/by-topic/international/Frankfurt-Book-Fair/article/78276-frankfurt-book-fair-2018-cengage-ceo-michael-hansen-on-the-company-s-digital-switch.html">https://www.publishersweekly.com/pw/by-topic/international/Frankfurt-Book-Fair/article/78276-frankfurt-book-fair-2018-cengage-ceo-michael-hansen-on-the-company-s-digital-switch.html</a>

<sup>&</sup>lt;sup>6</sup> Hess, 4 tricks for saving money on college textbooks, CNBC Make It (Aug. 20, 2019) (statement of Cengage CEO Michael Hansen).

<sup>&</sup>lt;sup>7</sup> Barrett, *The Radical Transformation of the Textbook*, Wired (Aug. 4, 2019).

Cengage's revenues dropped by 15 percent, Pearson's by 10 percent, and McGraw Hill's by 9 percent.

- 5. In the minds of the Publisher Defendants, it had become imperative to, as former McGraw Hill CEO Nana Banerjee put it, "[take] out [the] used secondary market book enterprise that has really been a disruptor for us." The secondary marketplace for textbooks had ballooned into a nearly billion-dollar industry, significantly reducing publishers sales, classroom penetration rates, and profits. As Pearson CEO John Fallon explained, textbook publishers "biggest competitor" had become "the sale or rental of our products on the secondary market." 10
- 6. The Publisher Defendants' incentive to block competition from the secondary marketplace (and return to the days of unrestrained pricing power) was enormous. According to one independent economic analysis, elimination of the secondary marketplace for textbooks would increase publishers' overall profits by nearly 43 percent.<sup>11</sup>
- 7. The Publisher Defendants were not the only ones that stood to gain from the elimination of the secondary marketplace: so too did retailers that operate on-campus bookstores. As students purchased more textbooks on the secondary marketplace, they purchased fewer new textbooks at official on-campus bookstores. And though on-campus bookstores sold used textbooks, they could not match the prices offered by vendors like Chegg or Amazon (or even

<sup>&</sup>lt;sup>8</sup> Cengage/McGraw Hill Joint Merger Call (May 1, 2019).

<sup>&</sup>lt;sup>9</sup> SPARC Letter to Assistant Atty. Gen. Makan Delrahim Opposing the Merger Between Cengage and McGraw-Hill Education at 21 (Aug. 14, 2019) ("The secondary market for college textbooks is estimated at \$954 million.") (citing Simba Information, State of College Course Materials 2017-2018, at 36 (Dec. 5, 2018)), <a href="https://sparcopen.org/news/2019/sparc-urges-department-of-justice-to-block-merger-between-cengage-and-mcgraw-hill.">https://sparcopen.org/news/2019/sparc-urges-department-of-justice-to-block-merger-between-cengage-and-mcgraw-hill.</a>

<sup>&</sup>lt;sup>10</sup> Pearson 2020 Q2 Earnings Call (July 24, 2020).

<sup>&</sup>lt;sup>11</sup> Matt Schmitt & Tongtong Shi, Secondary Markets and Firm Profits: Evidence from College Textbooks, UCLA ANDERSON REV. at 2 (Sept. 10, 2018), https://www.anderson.ucla.edu/Documents/areas/fac/policy/SchmittShi\_SecondaryMarkets\_09102018.pdf ("[W]e find that publishers would substantially benefit from closing the secondary market. . . . Overall, we estimate that publisher profits would increase by 42.6 percent.").

smaller independent booksellers that purchased inventory online). While some on-campus bookstores in the United States are still run by colleges and universities ("Universities") themselves, the majority are now operated by just two corporate retailers: Defendants Follett and Barnes & Noble, which manage on-campus bookstores at over 700 Universities.

- 8. The Publisher and Retailer Defendants thus shared a common interest: eliminating the secondary marketplace. But they knew that no single firm, acting alone, could do it. In fact, when some of the Defendants tried to do so individually in 2014 and 2015, they failed and were unable to convert the marketplace. Eliminating the secondary marketplace would require a coordinated, industry-wide shift from a long-standing business model based on the sale of print textbooks through a variety of on- and off-campus retailers (brick-and-mortar and online) to one based on mandatory, time-limited, digital-only subscriptions sold exclusively through on-campus bookstores. While this shift would require buy-in from faculty and Universities, the advantages for the Defendants were vast: costs associated with printing and distribution would be reduced, the Defendants' unit sales would jump dramatically, and, most importantly, print textbook sales that feed the secondary marketplace would be eliminated. That students would end up paying higher, supra-competitive prices for digital subscriptions was part and parcel of their plan.
- 9. In 2015 and early 2016, the Defendants collectively devised and agreed upon a scheme known as "Inclusive Access" to "rid" themselves of the "used book market" (the "Inclusive Access Scheme" or "Scheme"). Inclusive Access is a system in which students are automatically subscribed to required course materials when they register for classes. Inclusive

<sup>&</sup>lt;sup>12</sup> CNBC Interview (May 1, 2019), <a href="https://www.cnbc.com/video/2019/05/01/mcgraw-hill-and-cengage-team-up-to-make-a-netflix-for-textbooks.html">https://www.cnbc.com/video/2019/05/01/mcgraw-hill-and-cengage-team-up-to-make-a-netflix-for-textbooks.html</a> (hereinafter "CNBC Interview") (statements of Michael Hansen, CEO of Cengage, and Nana Banerjee, CEO & President of McGraw Hill, agreeing with reporter that, through digital products like Inclusive Access, "you're also able to rid yourself, hopefully long term, of the used book market" which is a "huge component of this"—"capturing . . .the used piece").

Access course materials are made available only in digital format, and only at prices that have been set by the Defendants.<sup>13</sup> Subscriptions last only the length of the course, so that students no longer have access to materials after the course ends, and students must purchase the subscriptions only through official on-campus bookstores (or, in some instances, directly from the Publisher Defendants).

10. In 2015 and 2016, the Defendants began working together to, as Peter Cohen, then-CEO of McGraw Hill explained, "evangelize" Inclusive Access, <sup>14</sup> promoting the program at Universities and to the public as a technological innovation that delivered more affordable textbooks and better learning outcomes for students. The Publisher Defendants also formed a new trade association called the Educational Publishers Enforcement Group ("EPEG"). While the stated purpose of EPEG was to work against textbook counterfeiting, EPEG's true purpose was to facilitate collusion among the Publisher Defendants to gain University and faculty buy-in for Inclusive Access, and thereby to impose it on a captive market of student textbook purchasers. Other trade associations, meetings, and conferences (including a 2017 conference dedicated entirely to Inclusive Access) also provided opportunities for the Publisher and Retailer Defendants to conspire and enact the Scheme.

11. In furtherance of the Scheme, the Defendants have entered into hundreds (if not thousands) of unlawful Inclusive Access agreements among themselves and with Universities (the

<sup>&</sup>lt;sup>13</sup> Other monikers for Inclusive Access include Direct Access, IncludED, "ALL-Inclusive and Digital Direct Access," "All Students Acquire," "AutoAccess," "Immediate Access," "First Day Access," and "day-one access." All of these programs shared the same central goal: to replace print textbooks with digital subscription plans in order to eliminate competition from the secondary market. For purposes of this Action, all such programs are referred to as "Inclusive Access."

<sup>&</sup>lt;sup>14</sup> Carl Straumsheim, *Is 'Inclusive Access' the Future for Publishers?*, Inside Higher Ed (Jan. 31, 2017) (statement of Peter Cohen, president of McGraw Hill Education's U.S. education group), <a href="https://www.insidehighered.com/news/2017/01/31/textbook-publishers-contemplate-inclusive-access-business-model-future">https://www.insidehighered.com/news/2017/01/31/textbook-publishers-contemplate-inclusive-access-business-model-future</a>.

"Scheme Agreements"). The intent and effect of each of these agreements is to eliminate competition from the secondary marketplace and raise the prices students pay for course materials. Pursuant to agreements between the Publisher Defendants and Universities and (the "University Agreements"), Universities agree to so-called "discount" prices for Inclusive Access materials. These prices, however, are conditioned on a school's ability to hit certain "minimum usage" levels. Under the "minimum usage" provisions, if too few students purchase Inclusive Access subscriptions and contractual quotas are not met, the "discount" rate disappears and a "penalty" rate prevails. Not only do these contracts incentivize Universities to maximize (and indeed mandate) Inclusive Access subscriptions, they also establish the prices students pay for Inclusive Access materials. While the Publisher Defendants claim these prices are "discounted," they are in fact supra-competitive and still much higher than the net prices students pay for interchangeable products when they can avail themselves of the secondary marketplace.

12. Universities are also financially induced to mandate Inclusive Access through agreements with the Retailer Defendants regarding the management of on-campus bookstores (the "Bookstore Operating Agreements"). Under these agreements, Universities receive commissions from the sale of course materials (including Inclusive Access materials) on their campuses. They also typically receive large upfront payments from the Retailer Defendants. The payment of high six- and seven-figure signing bonuses by on-campus bookstore operators was virtually unheard of prior to Inclusive Access. Absent the Scheme, the payment of such sums would be economically irrational for any individual retailer, as typical revenues from on-campus bookstores could not justify these figures. Now, the Retailer Defendants are willing to make large upfront payments to

<sup>&</sup>lt;sup>15</sup> Universities that run their own bookstores retain 100 percent of profits from the sale of Inclusive Access materials their campuses.

win access to on-campus bookstores because they know that once a University adopts Inclusive Access, virtually all students in courses subject to Inclusive Access programs will be forced to purchase their course materials from their on-campus bookstore—and not the secondary marketplace. Before Inclusive Access, the Retailer Defendants had a student capture rate of around 35 percent for sales, meaning that approximately 35 percent of students purchased their course materials through them. With the Inclusive Access Scheme, that rate has now gone up to almost 100 percent. Universities know that to obtain lucrative agreements with prospective on-campus bookstore operators, they must mandate Inclusive Access, guaranteeing these returns for the Retailer Defendants, even to the detriment of students.

- 13. Following their financial incentives and in furtherance of the Scheme, Universities have conspired with the Publisher and Retailer Defendants to coerce students to purchase Inclusive Access materials. Many students are "automatically subscribed" to Inclusive Access materials when they enroll in courses and receive automatic charges on their tuition bills. While students technically must have the right to "opt out" of Inclusive Access, <sup>16</sup> the Defendants have worked with Universities to ensure that this right is effectively illusory. Processes for opting out are cumbersome and opaque, with students being given insufficient time and information about pricing to determine the true costs of Inclusive Access.
- 14. Students are also coerced into purchasing Inclusive Access materials by the Defendants' practice of tying e-textbooks to required homework assignments and quizzes, and then selling students a "package" of Inclusive Access materials. Only Inclusive Access subscribers have access to these assignments and quizzes, which cannot be obtained from any other source.

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<sup>&</sup>lt;sup>16</sup> Federal rules governing automatic billing for textbooks provide that "[a]n institution may include the costs of books and supplies as part of tuition and fees . . . [only] if [t]he institution [h]as a policy under which the student may opt out of the way the institution provides for the student to obtain books and supplies. . . . " 34 C.F.R. § 668.164(c)).

The purpose of tying digital textbooks (which can be purchased on the secondary market) to other course materials like assignments and quizzes (which cannot be purchased elsewhere) is not to improve student outcomes, but to force students to purchase Inclusive Access subscriptions—or else suffer academically. As a result of this coercion, opt-out rates are consistently below 5 percent and, in many instances, are as low as 1 percent. As Cengage CEO Michael Hansen has explained,

With the inclusive access model you typically the sales force typically [sic] go to the institution or department, say the accounting department or the business department in a given institution. And it is essentially negotiating an inclusive deal meaning every student essentially has to buy the individual product . . [I]t is mandated essentially from the top of the institution or the department that every student has to buy that set of materials. <sup>17</sup>

artificially reduce the supply of print textbooks for the purpose of limiting the volume of sales that feed the secondary marketplace. For example, each edition of a textbook has a unique serial number, known as an ISBN. The Publisher Defendants assign unique ISBNs to digital-only Inclusive Access editions of textbooks to make it difficult for students to identify items on the secondary marketplace (such as hard copy textbooks or other identical or nearly identical e-textbooks available for rent) that would be functionally interchangeable alternatives to specific Inclusive Access materials. Similarly, to obtain print copies of these Inclusive Access materials, students must either rent them from the Publisher Defendants or purchase "print upgrades" for significant sums over and above the cost of their Inclusive Access subscriptions. These print copies are typically "loose-leaf versions of . . . textbooks," instead of more durable bound textbooks "to

<sup>&</sup>lt;sup>17</sup> Cengage Q4 2018 Earnings Call (May 17, 2018).

limit secondary market exposure."<sup>18</sup> Publishers also cap the number of students in any given course who may purchase print upgrades. As Pearson CEO John Fallon stated earlier this year,

The first year of our digital-first product strategy, with frequent releases of content, features and updates no longer tied to an edition cycle, with print only available through our own rental program, is working. In the first half of this year, we increased total unit sales whilst shipping 700,000 fewer print products into the channel, diminishing future secondary supply. 19

The same strategy for "aging out" print textbooks was articulated in 2019 by then-serving McGraw Hill CEO Nana Banerjee, who predicted that by restricting print output, the Publisher Defendants would eliminate the secondary marketplace within a "four to six-year window":

[W]e do expect at some point, as we have more and more digitized products coming in [to make used books less of a disruptor]. . . . [T]here is a half-life that is associated with kind of taking out this used secondary market book enterprise that really has been a disruptor for us. We would expect that to [occur in] a four to six-year window. Every new frontlist that becomes a backlist and as we stick to our rental program is helping us kind of age out . . . the books that are now in circulation but kind of becoming less and less relevant from the prior vintages. So I think [a] four to six-year year window seems appropriate. 20

Absent the Scheme, artificially reducing the output of print textbooks would be contrary to the individual self-interest of the Publisher Defendant, which would ordinarily profit from selling as many textbooks as possible. However, the Publisher Defendants know that by acting in concert to restrict the supply of goods to the secondary marketplace, they will all benefit from the exclusion

<sup>&</sup>lt;sup>18</sup> McGrawHill Education, Inc., Annual Report ending Dec. 31, 2018 (Mar 29, 2019).

<sup>&</sup>lt;sup>19</sup> Pearson Q2 2020 Earnings Call (July 24, 2020) (statement of Pearson CEO John Joseph Fallon).

<sup>&</sup>lt;sup>20</sup> Cengage/McGraw Hill Joint Merger Call (May 1, 2019).

of competition and the supra-competitive prices they can charge as a result for Inclusive Access materials.

16. Inclusive Access represents a "tectonic" shift in historical patterns for the publishing industry. As Pearson CEO John Fallon has explained, prior to Inclusive Access, the industry's "product development . . . and the revision cycle[s] were still driven by essentially the way the world ha[d] been the last 40 years." Publishers sold print textbooks to retailers (whether on-campus or independent) at wholesale prices, and retailers resold those textbooks to students. With Inclusive Access, the industry committed—in rapid, concerted fashion—to abandoning traditional print textbooks, dealing exclusively with on-campus retailers, and offering digital-only, time-limited, non-shareable, non-resalable, and effectively mandatory courseware subscriptions.

17. The purpose and effect of this sudden, industry-wide shift was not to enhance consumer welfare (as the Defendants claim in promotional materials), but to eliminate the secondary marketplace. The Defendants have admitted as much in public statements to investors. According to Cengage's 2019 annual report, the point of Inclusive Access is to give the Defendants "access to a greater number of students in any given classroom" by locking nearly 100 percent of students into digital subscriptions, which, "[i]n contrast to print publications. . . cannot be resold or transferred" on the secondary marketplace. <sup>23</sup> As Pearson CEO John Fallon stated in a 2019 earnings call, the Inclusive Access "digital-first" strategy "means . . . eliminating the currently

<sup>&</sup>lt;sup>21</sup> Barrett, *The Radical Transformation of the Textbook*, Wired (August 4, 2019), <a href="https://www.wired.com/story/digital-textbooks-radical-transformation">https://www.wired.com/story/digital-textbooks-radical-transformation</a> ("For several decades, textbook publishers followed the same basic model: Pitch a hefty tome of knowledge to faculty for inclusion in lesson plans; charge students an equally hefty sum; revise and update its content as needed every few years. Repeat. But the last several years have seen a shift at colleges and universities—one that has more recently turned tectonic.").

<sup>22</sup> Id.

<sup>&</sup>lt;sup>23</sup> Cengage Learning Holdings II, Inc., Annual Report for Fiscal Year Ended March 31, 2019 (May 30, 2019).

large secondary market."<sup>24</sup> McGraw Hill executives have likewise confirmed that the purpose of digital strategies like Inclusive Access is for publishers "to rid [themselves] of the used bookstore market."<sup>25</sup>

18. Cooperation among the Publisher Defendants was critical to the expansion of Inclusive Access. The Publisher Defendants knew that instituting Inclusive Access at Universities would require a sea change in the way University and academic departments—institutional stakeholders that are notoriously resistant to change—assign course materials. If an individual Publisher Defendant moved, on its own, to introduce a digital-only subscription model like Inclusive Access, it would have been perceived as offering an experimental, overly restrictive product and would have, in all likelihood, lost sales to competitors willing to sell textbooks in a variety of formats, including e-books and print, which students prefer. (Indeed, the Publisher Defendants' first individual attempts at launching digital-only subscription services were flops.) In the unlikely event that the first mover were successful, any upside would have been limited by the fact that competitors would have rushed to the marketplace with their own digital-only subscription plans the following year, as the technology underpinning Inclusive Access is not novel. Being the first mover, in other words, was high risk with limited potential reward, making it contrary to any one Publisher Defendant's economic self-interest to pursue Inclusive Access alone. Cooperation, by contrast, had many advantages. By rolling out their Inclusive Access programs around the same time, the Publisher Defendants—which control nearly 90 percent of the University textbook marketplace—were able to convey to Universities that digital-only

<sup>&</sup>lt;sup>24</sup> Pearson 2019 Q4 Earnings Call (Jan. 20, 2020) (statement of John Joseph Fallon, CEO).

<sup>&</sup>lt;sup>25</sup> CNBC Interview (May 1, 2019.

subscription programs were not experimental, but rather the ineluctable future of the textbook industry, and increasingly, the only product on offer.

- 19. The Inclusive Access Scheme also required the involvement and cooperation of the Retailer Defendants and Universities. Each of these players were (and are) critical to the maintenance of the Scheme—and directly benefit from the monopoly rents it extracts from students. Prior to Inclusive Access, Universities and their on-campus bookstores profited from the sale of print textbooks. The Publisher Defendants knew that Universities would not assign Inclusive Access materials if they could only be purchased from the Publisher Defendants, as this would mean giving up traditional revenue streams and undermining the financial wellbeing of oncampus bookstores. To overcome this, under the Scheme, the Publisher Defendants share a portion of the monopoly profits they receive from the sale of Inclusive Access subscriptions with Universities and the Retailer Defendants. First, the Publisher Defendants make on-campus bookstores, the majority of which are run by the Retailer Defendants, the exclusive distributors of the Inclusive Access materials, allowing them to charge supra-competitive prices for Inclusive Access materials without the threat of competition from the secondary market. Universities, in turn receive a percentage of all revenues from the sale of course materials at their on-campus bookstores as well as, in many cases, large upfront payments from the Retailer Defendants. In this way, the Scheme funnels to each of its members a share of the monopoly profits generated from the sale of Inclusive Access materials at supra-competitive prices.
- 20. While Inclusive Access is a win for the Publisher and Retailer Defendants (and the Universities with whom they conspire), it has virtually no advantages for students, who lose the ability to find lower-cost course materials on the secondary marketplace in the formats they prefer.

Even in today's digital age, the vast majority of students prefer print textbooks,<sup>26</sup> which the Defendants admit publicly. In the words of former Barnes & Noble CEO Max Roberts, "*printed textbooks are still the format of choice for most students.*" According to the company's current CEO, "[w]hile digital coursework delivery is increasing, evidence persists that there is still a strong appetite to learn using the physical book."<sup>28</sup>

21. Student preference for print textbooks is rooted in sound judgment. Studies show that increasing screen time has deleterious health effects<sup>29</sup> and that students have superior learning outcomes when they engage with material in physical form.<sup>30</sup> Still, the Defendants ignore student preference for print. But to the Defendants, "whether somebody learns and likes to read something on a printed paper isn't really as relevant"<sup>31</sup> as other business considerations.

<sup>&</sup>lt;sup>26</sup> See generally, Naomi Baron, Words Onscreen: The Fate of Reading in a Digital World (2015) (finding 92 percent of university students, in the United States, Germany, and Japan, prefer physical textbook to e-books); see also University of Central Arkansas Study (March 1, 2018) (finding 80 percent of students prefer physical books over e-books); Michael S. Rosenwald, Why digital natives prefer reading in print. Yes, you read that right., Washington Post (Feb. 22, 2015), https://www.washingtonpost.com/local/why-digital-natives-prefer-reading-in-print-yes-you-read-that-right/2015/02/22 ("Textbook makers, bookstore owners and college student surveys all say millennials still strongly prefer print for pleasure and learning, a bias that surprises reading experts given the same group's proclivity to consume most other content digitally. A University of Washington pilot study of digital textbooks found that a quarter of students still bought print versions of e-textbooks that they were given for free.").

<sup>&</sup>lt;sup>27</sup> BNED O4 2016 Earnings Call (June 28, 2016) (statement of Max Roberts, BNED CEO).

<sup>&</sup>lt;sup>28</sup> BNED Q2 2020 Earnings Call (Dec. 4,2019) (statement of Mike Huseby, BNED CEO).

<sup>&</sup>lt;sup>29</sup> See, e.g., Alice Robb, 92 Percent of College Students Prefer Reading Print Books to E-Readers, THE NEW REPUBLIC (Jan. 14, 2015), <a href="https://newrepublic.com/article/120765/naomi-barons-words-onscreen-fate-reading-digital-world">https://newrepublic.com/article/120765/naomi-barons-words-onscreen-fate-reading-digital-world</a> (describing research finding that "young people" — even those "accustomed to doing most things on screens" — were "resistant to e-books" because "they say they get distracted, pulled away to other things" and had "eye strain and headaches and physical discomfort").

<sup>&</sup>lt;sup>30</sup> Lauren Singer & Patricia Alexander, *Reading on paper and digitally: What the past decades of empirical research reveal*, Rev. of Educ. Research (July 2017) (finding use of digital devices reduced reading comprehensive for respondents consuming content of more than 500 words); Tenn. Bd. of Regents, Comparison of Grade Distributions: Fall 2014 to Fall 2015 (observing overall decrease in percentage of students with grade of "C" or better after digital Inclusive Access program adopted).

<sup>&</sup>lt;sup>31</sup> CNBC Interview (May 1, 2019) (statement of Michael Hansen, CEO of Cengage).

- 22. The Defendants market Inclusive Access as delivering steep discounts to students, ranging from 50 to 80 percent.<sup>32</sup> These claims are misleading and false for a variety of reasons. Such "discounts" are not calculated against "competitive market rates," as, for example, is required by federal rules governing automatic billing for textbooks;<sup>33</sup> rather, they are calculated by comparing the cost of Inclusive Access subscriptions to the monopolistic prices set by the Publisher Defendants themselves for new print textbooks. Inclusive Access materials are, in fact, more expensive than interchangeable products available on the secondary marketplace—including e-book rentals, which also provide students with access to digital copies of textbooks for the duration of a course but at a fraction of the Inclusive Access price. In some cases, Inclusive Access materials are more expensive even than the price listed for the corresponding textbook on the Publisher Defendants' own websites. Inclusive Access "discounts," moreover, do not account for the fact that physical textbooks, as durable goods, have significant long-term use and resale value, while time-limited digital subscriptions do not. Inclusive Access eliminates students' ability to keep course materials after the course ends (as, for example, resources in future classes or as additions to a personal library) or to recapture some of their out-of-pocket costs by selling them on the secondary marketplace at a later date.
- 23. McGraw Hill's popular textbook, *Economics* (21st edition) (ISBN10-1264224338), by Campbell McConnel, Stanley Brue, and Sean Flynn, illustrates the deceptiveness of the Defendants' discount claims. On McGraw Hill's website, *Economics* can be purchased as a print

<sup>&</sup>lt;sup>32</sup> See, e.g., McGraw Hill, <a href="https://www.mheducation.com/highered/inclusive-access.html">https://www.mheducation.com/highered/inclusive-access.html</a> (50% – 80% Lower Cost"); <a href="https://www.pearson.com/us/higher-education/products-services-institutions/inclusive-access/for-administrators.html">https://www.pearson.com/us/higher-education/products-services-institutions/inclusive-access/for-administrators.html</a> ("Digital course materials cost up to 70% less than traditional print products...").

<sup>&</sup>lt;sup>33</sup> See 34 C.F.R. Sec. 668.164(c)) ("An institution may include the costs of books and supplies as part of tuition and fees... if [inter alia] [t]he institution has an arrangement with a book publisher or other entity that enables it to make those books or supplies available to students below *competitive market rates*....") (emphasis added)

version for \$262 (loose leaf pages in a binder) or rented as an e-textbook for 180 days for \$55.<sup>34</sup> McGraw Hill claims that, relative to new print textbooks, Inclusive Access materials are "50-80% lower cost." But even if the Inclusive Access subscription for *Economics* were priced at a 70 percent discount relative to print, putting it at \$80, that would still be more than the \$55 website price for the same e-book rental. Students, in other words, are paying more through Inclusive Access than they would renting the e-textbook directly from the publisher. And on the secondary marketplace, students can obtain the same textbook in any format for even less money:

Economics, 21st edition ISBN-10: 1264224338	Amazon Prices <sup>36</sup>	Discount Off Estimated Inclusive Access Price (\$80)
One-semester rental (hardcover)	\$13.48	83%
Used purchase (hardcover)	\$44.55 to \$75.00	44% to 6%
E-book purchase	\$52.71	34%
Six-month e-book rental	\$47.44	41%
One-semester print rental (loose leaf)	\$27.99	65
New print purchase (loose leaf)	\$59.99	25%
Used print purchase (loose leaf)	\$39.73	50%

- 24. In the long run, if the Defendants succeed in eliminating the secondary marketplace for textbooks, there will be no competitive mechanism to constrain pricing and prevent publishers from obtaining supra-competitive prices for their textbooks. The Defendants, through their Scheme, are seeking to monopolize the marketplace for University textbooks by excluding one of the only effective forces (the secondary marketplace) that disciplines the price of course materials.
- 25. The Defendants also tout Inclusive Access as a technological "innovation" that solves the textbook affordability crisis (a crisis of their own making, of course). This claim, too, is misleading and false. Inclusive Access represents virtually no technological innovation or

<sup>&</sup>lt;sup>34</sup> McGraw Hill, https://www.mheducation.com/highered/product/economics-mcconnell-brue/M9781259723223.html.

<sup>&</sup>lt;sup>35</sup> McGraw Hill, https://www.mheducation.com/highered/inclusive-access.html (50% – 80% Lower Cost").

<sup>&</sup>lt;sup>36</sup> Amazon, https://www.amazon.com/Economics-Irwin-Campbell-McConnell-ebook-dp-B06XD4WTV9/dp/B06XD4WTV9/ref=mt other? encoding=UTF8&me=&qid=.

advantages for students. It simply offers the same textbooks and course materials that were available before but in a restricted electronic-only format and with time-limited access.

- 26. Inclusive Access is, in fact, an instance of *product degradation, not innovation*. Through the Inclusive Access Scheme, the Defendants are effectively "aging out" traditional textbooks durable goods with lasting use value that societies have protected from suppression for generations and replacing them with ephemeral educational "experiences" that last only as long as a particular corporation sees fit.
- 27. Beneath all the Defendants' spurious marketing claims, Inclusive Access is simply another attempt by the Defendants to extract monopoly rents from students for the use of textbooks. The only thing innovative about it is the extent to which it hinders consumer choice, reduces output, and blocks competition from the secondary marketplace and independent retailers.
- 28. In addition to this rent seeking, there are other dangers lurking behind the Defendants' glib claims about technological innovation. Once students are forced to transition to digital course subscriptions, the Defendants can collect vast amounts of data on them, including their physical locations, study habits, learning profiles, and grades. Such data collection poses privacy concerns for students and creates barriers to entry that will hinder future competition.
- 29. The Defendants have been successful in implementing the Inclusive Access Scheme, which has allowed them to achieve penetration rates of close to 100 percent in courses where Inclusive Access materials are assigned and to arrest the decline in profits resulting from secondary marketplace competition. As Pearson CEO John Fallon reported earlier this year, the companies' digital sales were up, which was "an early indication of secondary [market] recapture." He concluded, "our digital-first product strategy, with frequent releases of content,

<sup>&</sup>lt;sup>37</sup> Pearson 2020 Q2 Earnings Call (July 24, 2020) (statement of Pearson CEO John Joseph Fallon).

features and updates no longer tied to an edition cycle, with print only available through our own rental program, *is working*."<sup>38</sup>

30. As a direct result of the anticompetitive conduct described by Fallon and others, the Defendants have unlawfully monopolized and are unlawfully monopolizing the marketplace for University textbooks, and students have paid and are paying supra-competitive prices for Inclusive Access materials, without justification. The Student Purchaser Plaintiffs bring claims under federal antitrust laws to enjoin this ongoing illegal conduct and to obtain overcharge damages.

#### II. <u>PARTIES</u>

- 31. Plaintiff Martha Barabas is a resident of Hunterdon County, New Jersey. During the relevant time period, she was required to and did purchase subscriptions to Inclusive Access textbooks and course materials directly from one or more of the Defendants.
- 32. Plaintiff Julio Lopez is a resident of Dade County, Florida. During the relevant time period, he was required to and did purchase subscriptions to Inclusive Access textbooks and course materials directly from one or more of the Defendants.
- 33. Plaintiff Cliff Urban (collectively with Barabas and Lopez, the "Representative Student Purchaser Plaintiffs") is a resident of Lake County, Indiana. During the relevant time period, he was required to and did purchase subscriptions to Inclusive Access textbooks and course materials directly from one or more of the Defendants.
- 34. Defendant Barnes & Noble Education, Inc. is a Delaware corporation based in Basking Ridge, New Jersey that was spun off from Barnes & Noble, Inc. in 2015. It is the parent company of Barnes & Noble College Booksellers, LLC.

<sup>&</sup>lt;sup>38</sup> Pearson 2020 Q2 Earnings Call (July 24, 2020) (statement of Pearson CEO John Joseph Fallon).

- 35. Defendant Barnes & Noble College Booksellers, LLC is a Delaware LLC based in Basking Ridge, New Jersey that operates Barnes & Noble's campus bookstores nationwide and that sells Inclusive Access materials through those bookstores.
- 36. Defendant Follett Higher Education Group is an Illinois corporation based in Westchester, Illinois that operates Follett's campus bookstores nationwide and that sells Inclusive Access materials through those bookstores.
- 37. Defendant Cengage Learning, Inc. is a Delaware corporation based in Boston, Massachusetts that publishes University textbooks and course materials, including through Inclusive Access.
- 38. Defendant McGraw Hill LLC is a Delaware LLC based in New York, New York that publishes University textbooks and course materials, including through Inclusive Access.
- 39. Defendant Pearson Education, Inc. is a Delaware corporation based in New York, New York that publishes University textbooks and course materials, including through Inclusive Access.

#### III. NON-NAMED CO-CONSPIRATORS

40. All Universities that conspired with the Defendants as part of the Inclusive Access Scheme or entered into agreements with the Defendants in furtherance of the Inclusive Access Scheme are non-named co-conspirators in this Action.

#### IV. JURISDICTION AND VENUE

41. The Student Purchaser Plaintiffs bring claims under Sections 1 and 2 of the Sherman Antitrust Act, 15 U.S.C. §§ 1 & 2, seeking treble damages pursuant to Section 4 of the Clayton Antitrust Act, 15 U.S.C. § 15, and injunctive relief pursuant to Section 16 of the Clayton

Antitrust Act, 15 U.S.C. § 26. This Court has subject matter jurisdiction over the Student Purchaser Plaintiffs' claims pursuant to 28 U.S.C. §§ 1331 and 1337(a).

- 42. Venue is proper in this District pursuant to 28 U.S.C. § 1391(b)(2), as a substantial part of the events giving rise to the claims herein occurred in this District, and in the alternative, under 28 U.S.C. § 1391(b)(3), as this Court would have personal jurisdiction over McGraw Hill LLC and Pearson, which are inhabitants of, and transact business in, this District.
- 43. This Court has personal jurisdiction over each Defendant on several grounds: (1) Defendants McGraw Hill and Pearson have their principal places of business in, and transact substantial business in, New York, (2) Defendants Cengage, Pearson, Follett, and Barnes & Noble all transact substantial business in New York, (3) Defendants Cengage, Pearson, Follett, and Barnes & Noble all conspired with New York-based Defendants McGraw Hill and Pearson, and (4) the Defendants committed acts in furtherance of the conspiracy in New York, including establishing Inclusive Access programs at Universities in New York.
- 44. The Defendants' actions have had a significant effect on interstate commerce in the University textbook field.
- 45. Barnes & Noble has on-campus University bookstores in 43 states. On information and belief, Barnes & Noble sells Inclusive Access to students in all 43 of those states.
- 46. Follett has on-campus University bookstores in 48 states. On information and belief, Follett sells Inclusive Access to students in all 48 of those states.
- 47. Cengage, McGraw Hill, and Pearson sell University textbooks and course materials through Inclusive Access to students in all 50 states.

48. The Scheme described in this Action has had a substantial effect on the national marketplace for University textbooks, including the national markets for each textbook (or other course material) assigned in courses subject to Inclusive Access programs.

#### V. CLASS ALLEGATIONS

49. The Representative Student Purchaser Plaintiffs bring this Action on behalf of themselves and all others similarly situated pursuant to Federal Rule of Civil Procedure 23(b)(2) and 23(b)(3) as representatives of a Class defined as follows:

All students at colleges or graduate schools in the United States who purchased subscriptions to Inclusive Access course materials. Excluded from the Class are the Defendants and their employees.

- 50. Members of the Class are so numerous that joinder is impracticable. There are at least hundreds of thousands (if not millions) of University students who were required to purchase Inclusive Access textbooks and other course materials from the Defendants (or non-named coconspirators) pursuant to the Scheme.
- 51. There are numerous questions of law and fact that are common to the Class and that predominate over any issues affecting individual members of the Class, including, *inter alia*:
  - a. Whether the Publisher Defendants and Retailer Defendants colluded to create, promote, and maintain the Inclusive Access system;
  - b. Whether the Publisher Defendants and Retailer Defendants colluded with Universities to create, promote, and maintain the Inclusive Access system;
  - c. Whether the Publisher Defendants colluded with University-run campus bookstores to create, promote, and maintain the Inclusive Access system on those campuses;

- d. Whether the Publisher Defendants colluded among themselves to fix and raise the price of textbooks and course materials under the Inclusive Access system;
- e. Whether the Publisher Defendants refused to deal with independent retailers who sought to sell Inclusive Access materials;
- f. The time period, number of universities, and number of students affected by the Inclusive Access system;
- g. Whether the Publisher Defendants had market power in the market(s) for University textbooks and course materials assigned in courses subject to Inclusive Access;
- h. Whether the Publisher Defendants substantially foreclosed competition in the market(s) for University textbooks and course materials assigned in courses subject to Inclusive Access;
- i. Whether the Retailer Defendants had market power in the market(s) for University textbooks and course materials assigned in courses subject to Inclusive Access on the campuses in which they operate official on-campus bookstores;
- j. Whether Inclusive Access has anticompetitive effects;
- k. Whether Inclusive Access has one or more legitimate procompetitive benefits;
- 1. Whether any procompetitive benefits from Inclusive Access could have been achieved through less restrictive means;
- m. Whether the Representative Student Purchaser Plaintiffs and the Class suffered injury as a result of the Defendants' actions, and if so, the extent of those damages;
- n. Whether the conduct alleged herein has artificially maintained, preserved, or enhanced the Publisher Defendants' market power in the market(s) for University textbooks and course materials assigned in courses subject to Inclusive Access;
- o. Whether the conduct alleged herein has artificially maintained, preserved, or enhanced the Retailer Defendants' market power in the market(s) for University textbooks and course materials assigned in courses subject to Inclusive Access on the campuses in which they operate official on-campus bookstores;

- p. Whether the actions of the Publisher Defendants as described herein were in violation of the Sherman Act;
- q. Whether the actions of the Retailer Defendants as described herein were in violation of the Sherman Act;
- r. The operative time period and extent of the Defendants' antitrust violations;
- s. The appropriate injunctive and equitable relief for the Class; and
- t. The appropriate measure of damages for the Class.
- 52. The Representative Student Purchaser Plaintiffs' interests are typical of, and not antagonistic to, those of other or absent members of the Class, such that they can fairly and adequately represent and protect their interests.
- 53. The Representative Student Purchaser Plaintiffs have retained counsel with substantial experience litigating complex antitrust class actions.
- 54. If individual Class members prosecuted many separate actions, there would be a risk that the outcomes of those actions would be inconsistent with one another.
- 55. Class treatment of the Student Purchaser Plaintiffs' federal antitrust claims is a superior method for the fair and efficient adjudication of this controversy in that, among other things, such treatment will permit a large number of similarly situated persons to prosecute common claims in a single forum simultaneously, efficiently, and without the unnecessary duplication of effort and expense that numerous individual actions would engender.
- 56. The Class is ascertainable in that the Defendants have records of the students who purchased Inclusive Access course materials.
- 57. Class treatment would allow Class members who have comparatively small claims to prosecute those claims, instead of finding it uneconomical to do so.

58. The Representative Student Purchaser Plaintiffs know of no difficulty likely to be encountered in the maintenance of this Action as a class action under Federal Rule of Civil Procedure 23.

#### VI. PLAINTIFFS' FACTUAL ALLEGATIONS

#### A. Industry Background

- 1. Characteristics of the University Textbook Marketplace.
- 59. In a normal, well-functioning market, a consumer who wants to purchase a product has options from a variety of competing brands. For example, a student who wants to purchase lunch can purchase from a variety of different restaurants. These consumers have knowledge of or can readily learn about the comparative quality, attributes, and prices of competing products and brands. They decide whether it is worth buying one product over another (or buying any product at all) and are responsible for paying the cost. When consumers have both the payment obligation and the choice of products, price typically plays a predominant role in their product choices. And where price plays a predominant role in consumer choice, sellers typically have a strong incentive to lower prices to attract customers and maintain profitability.
- 60. The college textbook marketplace lacks the price/quality trade-off present in other industries. Students are "captive" in the sense that they are required to purchase the materials they have been assigned regardless of their quality or cost. If a student chooses not to purchase the assigned materials (because she cannot afford the materials assigned or believes the prices are excessive or unfair), she will be at an academic disadvantage relative to classmates who purchased the material.

61. In courses where physical textbooks have been assigned, a student must purchase either a new print textbook or a functionally interchangeable used or digital version of the assigned textbook to successfully participate in the class.

62. While students have the obligation to acquire the assigned course materials, faculty members and University departments choose which products to require. The fact that one entity or individual selects the product while someone else pays for it introduces a "disconnect" in the market.

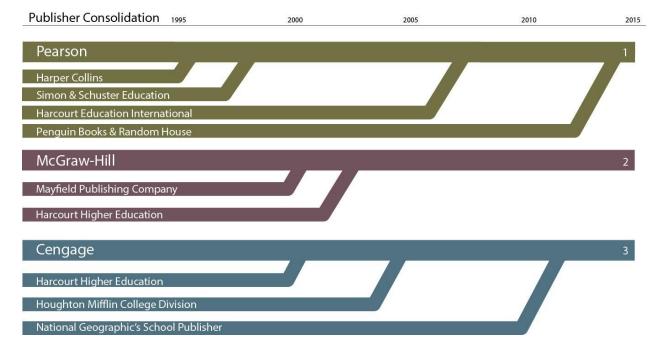
63. Seizing on this disconnect, the Publisher Defendants market course materials directly to Universities and faculty members, not students, employing fleets of sales representatives to visit University departments and professors to persuade them to assign the Publisher Defendants' course materials to students. The Publisher Defendants and their sales representatives intentionally obscure price information, making it difficult even for well-intentioned professors to consider the financial impact of their decisions on students. Textbooks carry no official list prices, allowing publishers to enact price changes at any time, including after a professor has made the decision to assign a particular textbook but before their students have purchased the materials. According to one economist,

Professors never know how expensive the textbooks they are getting are. It's like when doctors prescribe drugs, though most people have insurance to cover pharmaceutical costs. Students don't have insurance to cover textbooks.<sup>39</sup>

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<sup>&</sup>lt;sup>39</sup> Kathleen Burke, *How Financial Aid is Driving Up College Textbook Prices*, MarketWatch (Aug. 6, 2015), https://www.marketwatch.com/story/400-for-a-book-why-college-textbooks-are-going-the-way-of-the-dinosaur-2015-08-05 (statement of Mark Perry, finance and business economics professor at the University of Michigan-Flint).

- 64. Even when professors are aware of the relative costs, they are insensitive to price differences, because they do not pay for the products themselves. The result is a marketplace in which price plays a comparatively unimportant role in product selection.
- 65. When the relative importance of price differences between products is low (as in the case of Inclusive Access course materials), the "price elasticity of demand" the extent to which sales go down when price goes up will, by definition, also be low. Low price elasticity of demand gives textbook publishers the ability to raise or maintain prices substantially above competitive levels without losing sales. The ability to raise price above competitive levels without losing sales is referred to by economists and antitrust courts as "market power."
- 66. The price disconnect inherent in the University textbook industry has given publishers a blank check to raise textbook prices at rates far exceeding inflation and to develop expensive materials that appeal to professors without regard to the preferences or financial circumstances of students. And, as alleged in this Action, this disconnect has enabled the Defendants to implement a "hard switch" from print textbooks to mandatory, time-limited digital subscriptions (despite students' continuing preference for print materials) and to sell those subscriptions at supra-competitive prices.
  - 2. Consolidation of the University Textbook Publishing Industry.
- 67. In the 1980s, there were roughly two dozen major players in the textbook publishing industry. Today, there are just three: Cengage, McGraw Hill, and Pearson. These publishers control virtually the entire University textbook industry, with weak competitors and a combined market share approaching 90 percent.
- 68. The oligopolistic structure of the publishing industry is the product of several mergers, some of which are illustrated in the following chart:



- 69. The current levels of consolidation within the industry have already created conditions that are ripe for collusion and anticompetitive conduct, such as price fixing and market allocation. Despite this fact, the industry has very recently attempted to consolidate further. In May 2019, Cengage (which has been substantially owned by the private equity firms KKR and Apax since it emerged from bankruptcy in 2014) and McGraw Hill (which was purchased by Apollo Management in 2013) announced their intention to join forces in an all-stock merger, which would have combined the second- and third-largest textbook publishers into a single giant. Cengage and McGraw Hill justified the planned merger as a means to expand digital platforms like Inclusive Access.
- 70. Objectors rushed to protect students from the anticompetitive effects of the proposed merger. Multiple objections to the proposed merger were filed in August 2019, including by industry and student groups that argued that the merger would exacerbate coordinated and anticompetitive behavior in the industry, leading to reduced incentives for innovation, lower quality experiences for students, and, ultimately, higher prices. According to the Scholarly

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Publishing and Academic Resources Coalition (SPARC), an alliance of more than 200 academic and research libraries, coordinated conduct in the industry would be "especially likely" after a Cengage-McGraw Hill merger given the growth of digital subscriptions programs like Inclusive Access. As SPARC wrote in its letter to the Department of Justice opposing the merger,

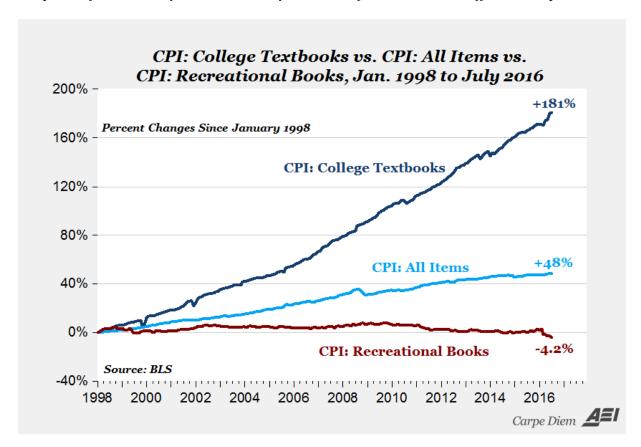
If as we suspect, the post-merger firm launches a combined all-access [digital subscription] plan and Pearson follows suit, the market will become a pure duopoly. While it is possible that the two firms might compete for institutions, it is also possible they might find it more profitable to first lock institutions into subscriptions to both plans, then resume their historical rate of coordinated price increases once introductory discounts expire.<sup>40</sup>

- 71. The attempted merger was ultimately abandoned in May 2020 after a protracted DOJ investigation, which resulted in a call for stringent requirements that the companies divest educational assets prior to merging to avoid concentration.
  - 3. Textbooks Prices and the Student Debt Crisis.
- 72. The history of textbook prices illustrates what can happen when an oligopoly controls a captive market: collusion, extreme annual price increases, and a textbook affordability crisis so severe that, in one study, 43 percent of college students surveyed reported making personal sacrifices *including skipping meals* in order to purchase textbooks.<sup>41</sup>
- 73. According to the Bureau of Labor Statistics, since 1998, the price of new college textbooks has risen by more than 181 percent more than three times the rate of inflation, and

<sup>&</sup>lt;sup>40</sup> SPARC Letter to Assistant Atty. Gen. Makan Delrahim Opposing the Merger Between Cengage and McGraw-Hill Education at 33 (Aug. 14, 2019) <a href="https://sparcopen.org/news/2019/sparc-urges-department-of-justice-to-block-merger-between-cengage-and-mcgraw-hill">https://sparcopen.org/news/2019/sparc-urges-department-of-justice-to-block-merger-between-cengage-and-mcgraw-hill</a>.

<sup>&</sup>lt;sup>41</sup> Emma Whitford, *Textbook Trade-offs*, Inside Higher Ed (July 26, 2018), https://www.insidehighered.com/news/2018/07/26/students-sacrifice-meals-and-trips-home-pay-textbooks.

more than the rate of growth for almost any other category of consumer goods.<sup>42</sup> The component of the Consumer Price Index (CPI) that tracks new college textbooks was *the sixth-fastest growing* component from January 2008 to January 2015 out of more than 350 different components.<sup>43</sup>

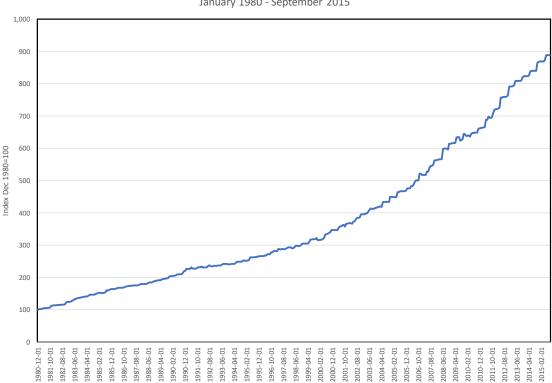


74. Wholesale prices for textbooks have risen even more precipitously. Since 1980, the prices paid by retailers to textbook producers have increased 742 percent, almost six times the rate of inflation for all commodities.<sup>44</sup>

<sup>&</sup>lt;sup>42</sup> Mark Perry, *Chart of the day . . . or century?* AEIdeas (Jan. 11, 2019), https://www.aei.org/carpe-diem/chart-of-the-day-or-century.

<sup>&</sup>lt;sup>43</sup> Schmitt & Shi, Secondary Markets and Firm Profits, at 29.

<sup>&</sup>lt;sup>44</sup> The annual average Producer Price Index (PPI) for College Textbook Publishing was 106 in 1980 and 892 in 2018, a 742 percent increase. The annual average PPI for All Commodities was 90 in 1980 and 202 in 2018, a 125 percent increase.



Producer Price Index by Industry: Book Publishers: College Textbook Publishing January 1980 - September 2015

75. The exploding cost of textbooks has been a core driver in the student debt crisis. Total student loan debt is now over \$1.56 trillion dollars, exceeding the total debt owed for auto loans or credit cards. Over forty-five million Americans have outstanding student debts, with borrowers owing \$37,172 on average. Student loan debt is the second largest class of consumer debt, behind only mortgage debt.

76. These student debt figures include debt resulting from the purchase of course materials. According to the College Board, the average college student now spends roughly \$1,300 per year on textbooks. For students attending four-year colleges, course materials account for 15 percent of tuitions and fees; for those attending community colleges, that number is 39 percent.<sup>45</sup>

<sup>&</sup>lt;sup>45</sup> The College Board, Trends in College Pricing 2019 (2019), https://research.collegeboard.org/pdf/trends-college-pricing-2019-full-report.pdf.

#### B. The Secondary Marketplace Disrupts the Textbook Publishing Industry.

77. In the early to mid-2000s, e-commerce websites like Chegg, eBay, and Amazon began selling used textbooks at a fraction of the price of new textbooks sold by on-campus bookstores. Unlike the used textbook business generated by brick-and-mortar booksellers—which, at the time, typically serviced only their local campus communities—this new, online, global "secondary market book enterprise" would prove to be, in the words of McGraw Hill's former CEO Nana Banerjee, a massive "disruptor" for the industry. 46

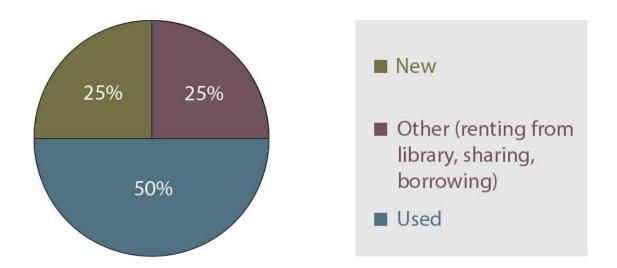
78. The impact of the secondary marketplace on publishers was stark. According to Cengage CEO Michael Hansen, within a few years, competition from the likes of Chegg and Amazon was dramatically reducing both the "volumes of textbooks [the dominant publishers] were selling," and their profitability. By 2015, only about 25 percent of college students were purchasing new textbooks, with around twice as many buying used textbooks; the remaining 25 percent resorted to other strategies, such as borrowing, sharing, renting, or not using any course material, which that did not represent significant financial transactions for publishers or retailers. 48

<sup>&</sup>lt;sup>46</sup> Cengage/McGraw Hill Joint Merger Call (May 1, 2019).

<sup>&</sup>lt;sup>47</sup> Andrew Albanese, *Frankfurt Book Fair 2018: Cengage CEO Michael Hansen on the* Company's *Digital Switch*, Publishers Weekly (Oct. 10, 2018) (Cengage CEO Michael Hansen noting that the secondary marketplace significantly reduced the number of textbooks sold), <a href="https://www.publishersweekly.com/pw/by-topic/international/Frankfurt-Book-Fair/article/78276-frankfurt-book-fair-2018-cengage-ceo-michael-hansen-on-the-company-s-digital-switch.html">https://www.publishersweekly.com/pw/by-topic/international/Frankfurt-Book-Fair/article/78276-frankfurt-book-fair-2018-cengage-ceo-michael-hansen-on-the-company-s-digital-switch.html</a>

<sup>&</sup>lt;sup>48</sup> See Claudio Aspesi, et. al., Landscape Analysis: The Changing Academic Publishing Industry-Implications for Academic Institutions at 37, SPARC (Mar. 28, 2019), https://osf.io/preprints/lissa/58yhb/download/.

# Student Textbook Purchasing Habits (circa 2015)



79. As McGraw Hill would later explain in its 2019 Annual Report, the Publisher Defendants' reduced market share resulted from "competition" from the "grow[ing] . . . used and rental book markets" that provided "lower priced option[s] for consumers." 49

#### C. The Defendants Share a Common Motive to Eliminate the Secondary Marketplace.

80. The Publisher Defendants initially responded to the threat posed by the online secondary marketplace not by lowering the prices of new textbooks, but by raising them more. On an industry-wide basis, the Publishers would "ratchet up" prices "sometimes 10 percent, twice a year" to make up for lost sales.<sup>50</sup> This strategy gave the appearance of stable revenues for a time, but was ultimately unsustainable.

<sup>&</sup>lt;sup>49</sup> McGraw-Hill Education, Inc. Annual Report as of December 31, 2019 (March 10, 2020).

<sup>&</sup>lt;sup>50</sup> Henry Kronk, Pushback against Cengage and McGraw-Hill Merger: What is at Stake and What Comes Next?, eLearning Inside (July 31, 2019), <a href="https://news.elearninginside.com/pushback-against-cengage-and-mcgraw-hill-merger-what-is-at-stake-and-what-comes-next">https://news.elearninginside.com/pushback-against-cengage-and-mcgraw-hill-merger-what-is-at-stake-and-what-comes-next</a> (statement of Cengage CEO Michael Hansen).

- 81. While the fortunes of the Publisher Defendants had been declining for years, in 2016 they experienced a particularly bad year. Cengage's revenues dropped by 15 percent; Pearson's and McGraw Hill's dropped 10 and 9 percent, respectively. As another harbinger of doom, the average price of new print textbooks dropped relative to the prior year, the first time in decades this had occurred.<sup>51</sup>
- 82. To the Publisher Defendants, the secondary marketplace, which had ballooned into an almost billion-dollar industry due to online sales,<sup>52</sup> had become a grave threat that had to be eradicated. As Pearson CEO John Joseph Fallon has stated, the industry's "biggest competitor," had become "the sale or rental of our own products on the secondary market."
- 83. Fallon's comments are consistent with economic analyses showing that in industries based on durable goods—such as textbooks, cars, or video games—the presence of a secondary marketplace (where consumers can obtain functionally interchangeable goods) can reduce the profits of the primary producers by 50 percent or more.<sup>54</sup> A 2018 study by economists Matt Schmitt and Tongtong Shi estimates that in the college textbook marketplace, publisher profits would increase by 42.6% if the secondary marketplace were eliminated:

[W]e find that publishers would substantially benefit from closing the secondary market. New book prices fall (since publishers can no longer charge for resale value), but publishers sell more books and spend less on revisions. Overall, we estimate that publisher

<sup>&</sup>lt;sup>51</sup> See Aspesi, Landscape Analysis, at 34-35.

<sup>&</sup>lt;sup>52</sup> SPARC Letter to Assistant Atty. Gen. Makan Delrahim Opposing the Merger Between Cengage and McGraw-Hill Education at 21 (Aug. 14, 2019) ("The secondary market for college textbooks is estimated at \$954 million.") (citing Simba Information, State of College Course Materials 2017-2018, at 36 (Dec. 5, 2018)), <a href="https://sparcopen.org/news/2019/sparc-urges-department-of-justice-to-block-merger-between-cengage-and-mcgraw-hill.">https://sparcopen.org/news/2019/sparc-urges-department-of-justice-to-block-merger-between-cengage-and-mcgraw-hill.</a>

<sup>&</sup>lt;sup>53</sup> Pearson 2020 Q2 Earnings Call (July 24, 2020).

<sup>&</sup>lt;sup>54</sup> See, e.g., Reed Shiller, Digital Distribution and the Prohibition of Resale Markets for Information Goods, Working Paper Series: Brandeis Univ. (2013) (video games); J. Chen, et al., When do secondary markets harm firms?, AMER. ECON. REV., 2911-2934 (2013) (cars).

profits would increase by 42.6 percent. In short, from the perspective of publisher profits, it appears that competition with used books dominates any benefits provided by resale value. This result is consistent with textbook publisher claims that the used textbook market harms profits as well as the recent development of E-Textbooks for which publishers can more effectively prevent resale. <sup>55</sup>

The Publisher Defendants' incentive to destroy the secondary marketplace was therefore enormous.

- 84. The Retailer Defendants also had a strong incentive to eliminate the secondary marketplace for textbooks (as well as competition from independent booksellers of new and used textbooks). The Retailer Defendants manage more than half of all on-campus bookstores in the United States, at over 700 Universities attended by some two-thirds of all college students. As students increasingly sought cheaper alternatives to new textbooks on the secondary market, sales at on-campus bookstores diminished, along with their profits. Nor could on-campus bookstores compete with the secondary marketplace by selling used textbooks, as their contractual arrangements with the publishers bar them from selling used books for less than 75 percent of the price of the new editions. Selling to 55 percent of the price of the new textbooks.
- 85. Universities, too, were negatively impacted by the secondary marketplace and stood to gain significantly from its destruction. Universities that outsource the operation of their

<sup>&</sup>lt;sup>55</sup> Schmitt & Shi, Secondary Markets and Firm Profits: Evidence from College Textbooks, UCLA Anderson Rev. at 2, 22 (Sept. 10, 2018) (noting the "large increase in [publishers'] profits . . . comes from . . . a higher quantity sold and . . . less revision spending").

<sup>&</sup>lt;sup>56</sup> *Id.* at 25 ("[W]e have good reason to suspect that used prices for the period of our data were determined mechanically as roughly 75 percent of new prices. The market frictions that led to this price setting mechanism were clearly substantially lessened by the growth of online intermediaries like Amazon.com. With Amazon and firms like it, used prices are perhaps better modeled as being determined by market clearing: *i.e.*, the used price that prevails is the price that equates the demand and supply of used books.").

bookstores to the Retailer Defendants typically receive a share of revenues from the sale of course materials, ranging from 5 to 15 percent. This revenue stream is diminished when students buy textbooks on the secondary marketplace. (The same impact exists for Universities who manage their own bookstores, only in more direct form.)

# D. The Defendants Devise the Inclusive Access Scheme to Eliminate the Secondary Marketplace.

- 86. By 2016, the Publisher Defendants and Retailer Defendants knew that eliminating the secondary marketplace could not be accomplished by individual action alone. Prior to that year, individual publishers had experimented with rentals, e-textbooks, and even selling textbooks together with quizzes and homework assignments in shrink-wrapped "bundles." They attempted to hinder students' ability to find used alternatives on the secondary marketplace by frequently and aggressively re-versioning print textbooks (*i.e.*, making trivial changes to a prior version of the textbook and releasing it as a new version) and reissuing them with unique ISBNs, a costly process. They even launched pilot Inclusive Access programs, which were not well received. None of these individual efforts prove effective at shifting away from print textbooks or stemming the tide of the secondary marketplace.
- 87. Eliminating competition from the secondary marketplace could only be achieved through an industry-wide shift from a business model based on the sale of print textbooks (at wholesale prices to a variety of retailers) to one based on digital subscriptions sold exclusively through on-campus bookstores. Such a shift would require significant cooperation between the Publisher Defendants, the Retailer Defendants, and Universities—with the Publishers operating as

<sup>&</sup>lt;sup>57</sup> Economists estimate that the over 50% of the increased profits that would flow to publishers from the closing of the secondary marketplace would come from reduced revision spending, which publishers would no longer need to undertake so regularly if they were not competing against secondary marketplace vendors. *See* Schmitt & Shi, *Secondary Markets and Firm Profits* at 22 ("The decrease in revision spending accounts for . . . 51 percent of the increase in profits . . . .").

the hub of the conspiracy—but the advantages were considerable. Costs associated with printing and distribution could be reduced and, even more importantly, used textbook sales that feed the secondary marketplace could be eliminated.

- 88. Accordingly, in 2015 and 2016, the Defendants collectively devised and agreed upon a scheme to "rid" the industry of the "used book market." That scheme is known as Inclusive Access. Under Inclusive Access, students subscribe, typically on an "opt-out" basis, to required digital course materials when they enroll in their courses and at prices set by the Defendants. Charges for those materials are commonly included on students' tuition bills. Typically, students can purchase Inclusive Access subscriptions only from their official on-campus bookstores, the majority of which are run by the Retailer Defendants, or in some cases from the Publisher Defendants.
- 89. The Publisher Defendants refuse to sell Inclusive Access materials to any retailers other than official on-campus bookstores. When retailers other than the Retailer Defendants or oncampus bookstores run by Universities approach the Publisher Defendants and ask to purchase Inclusive Access materials to sell to students, they are refused. The Publisher Defendants either state that they have an exclusive arrangement with one of the Retailer Defendants (or with a University-run on-campus bookstore) or that Inclusive Access materials cannot be made available in a format that would allow off-campus or online retailers to resell them.
- 90. Absent the Scheme, any individual Publisher Defendant's refusal to sell Inclusive Access materials to independent retailers (while other publishers did) would have been contrary to its economic self-interest in selling course materials to as many retailers at possible, as they had

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<sup>&</sup>lt;sup>58</sup> CNBC Interview (May 1, 2019) (Michael Hansen, CEO of Cengage, and Nana Banerjee, then-CEO of McGraw-Hill, agreeing with reporter that, through digital products like Inclusive Access, "you're also able to rid yourself, hopefully long term, of the used book market", which is a "huge component of this" digital shift, "capturing...the used piece").

sought to do for decades. However, the Publisher Defendants knew that if they acted in concerted fashion to boycott and refuse to deal with independent and online retailers, they could eliminate competition from the secondary market, monopolize the markets for their textbooks, and charge supra-competitive prices for their products.

- 91. Indeed, cooperation among the Publisher Defendants was critical to the Scheme. While businesses sometimes gain an advantage by being the initial occupant of a market segment, no such "first-mover advantage" exists in the textbook publishing industry. Decisions regarding which textbooks to assign or purchase must be made by numerous University stakeholders (from faculty to academic departments to administrators) all of which are resistant to change. In 2016, if any individual publisher had moved, on its own, to introduce a digital-only subscription model like Inclusive Access, that publisher would have been perceived as offering a product that was experimental, overly restrictive, and undesirable to students; and, it would have risked losing sales to competitors willing to sell textbooks in multiple formats, including the student-preferred print format. If the publisher were somehow successful in introducing Inclusive Access on its own, any upside associated with being the first mover would have been limited by the fact that competitors would have, the following term, introduced their own digital subscription plans, as the technology underlying Inclusive Access is neither new nor complicated, and is used by all industry retailers. Moving first, in other words, would have entailed significant risks while offering little to no upside; to go it alone, therefore, would have been contrary to any single Defendant's economic selfinterest.
- 92. By contrast, cooperation had numerous advantages. By rolling out their digital-only subscriptions programs in concert under the shared umbrella of "Inclusive Access," the Publisher Defendants—the three biggest textbook publishers, which control nearly 90 percent of the

market—could draft off of each other's marketing efforts and convey to Universities that digitalonly subscription programs were not experiments, but rather the inevitable future of the textbook
industry (and, increasingly, the only available option). The Defendants knew that only in response
to such a show of unity would University stakeholders, notoriously prone to resisting change, be
willing to take a chance on adopting Inclusive Access. Such coordination, moreover, enabled the
Publisher Defendants to fix the prices of Inclusive Access course materials at supra-competitive
levels. The Defendants' cooperation and coordination in implementing Inclusive Access allowed
them to achieve conversion of the marketplace and begin the destruction of the secondary
marketplace—a goal that had eluded the Defendants when they tried to accomplish it individually
just a few years earlier.

- 93. The Inclusive Access Scheme also required the involvement and cooperation of the Retailer Defendants and Universities. Each of these entities plays an indispensable role in furthering the Scheme, and each also benefits from the Scheme. Prior to Inclusive Access, Universities and their on-campus bookstores received a share of the profits from the sale of print textbooks. The Defendants knew that Universities would not mandate Inclusive Access for students if subscriptions could only be purchased directly from the Publisher Defendants, as this would mean giving up significant sums of money from their on-campus bookstores.
- 94. To solve this problem, the Publisher Defendants share a portion of the monopoly profits they receive from the sale of Inclusive Access materials with Universities and their oncampus bookstores, the majority of which are run by the Retailer Defendants. This occurs through the Scheme generally as laid out below:
- 95. First, the Scheme makes on-campus bookstores (the majority of which are run by the Retailer Defendants) the exclusive retailers of the Inclusive Access materials. These bookstores

can mark up the price of Inclusive Access materials considerably and need not compete against any other retailers. Second, the Scheme ensures that Universities receive a percentage of all revenues from the sale of Inclusive Access materials as well as, in many cases, large upfront payments from the Retailer Defendants in exchange for being named on-campus bookstore operators. Since the implementation of the Defendants' Inclusive Access Scheme, these upfront payments have ballooned to six and seven figures, far exceeding what would be justified by a retailer's typical revenues from the operation an on-campus bookstore in the absence of Inclusive Access. Retailers are willing to make these large payments (which would otherwise be economically irrational) because they know the University will mandate Inclusive Access, guaranteeing higher sales for the on-campus bookstore. And Universities know they must mandate Inclusive Access to obtain these large payments. This arrangement—implemented through a variety of Scheme Agreements discussed further below—in turn benefits the Publisher Defendants: Because Universities and the Retailer Defendants have skin in the game, they are incentivized to maximize Inclusive Access subscriptions rates.

# E. Inclusive Access Marks a "Tectonic" Shift in Historical Patterns for the Publishing Industry.

96. In the pre-Inclusive Access world, all major University textbook publishers, including the Publisher Defendants, employed the same basic business model. Publishers marketed textbooks to schools and professors for inclusion in lesson plans. Those textbooks were sold to retailers (including on- and off-campus bookstores, both online and brick-and-mortar) at wholesale prices. Retailers, in turn, sold those textbooks to students, typically with significant mark-ups. Students could then purchase textbooks either from their official, on-campus bookstore or from any number of independent retailers. Competition between retailers provided a check on the price

of textbooks. Every few years, publishers would undertake expensive revisions and publish new editions with unique ISBNs, forcing students to buy new textbooks.

97. The Inclusive Access Scheme represented a "tectonic" shift in these historical patterns.<sup>59</sup> With Inclusive Access, the industry committed in a short period of time to abandoning traditional print textbooks sold via the wholesale model and implementing a "hard switch" to digital, time-limited, and virtually mandatory course material subscriptions sold exclusively via on-campus bookstores. The purpose and effect of this dramatic shift was to eliminate competition from the secondary marketplace, monopolize the markets for textbooks, and charge supracompetitive prices. As set forth in Cengage's 2019 annual report, Inclusive Access gives the Defendants "access to a greater number of students in any given classroom" by locking nearly 100 percent of students into digital subscriptions, which, "[i]n contrast to print publications . . . cannot be resold or transferred" on the secondary market.<sup>60</sup>

# F. The Defendants Roll Out Inclusive Access in Concerted Fashion.

98. In accordance with the Scheme, the Publisher and Retailer Defendants began working together in 2015 and 2016 to promote a new, all-digital subscription model known as "Inclusive Access."

<sup>&</sup>lt;sup>59</sup> Barrett, *The Radical Transformation of the Textbook*, Wired (Aug. 4, 2019), <a href="https://www.wired.com/story/digital-textbooks-radical-transformation">https://www.wired.com/story/digital-textbooks-radical-transformation</a>.

<sup>&</sup>lt;sup>60</sup> Cengage, Cengage Learning Holdings II, Inc.: Annual Report for Fiscal Year Ended March 31, 2019.

<sup>&</sup>lt;sup>61</sup> Carl Straumsheim, *Is 'Inclusive Access' the Future for Publishers?*, Inside Higher Ed (Jan. 31, 2017), (statement of Peter Cohen, president of McGraw-Hill Education's U.S. education group), <a href="https://www.insidehighered.com/news/2017/01/31/textbook-publishers-contemplate-inclusive-access-business-model-future">https://www.insidehighered.com/news/2017/01/31/textbook-publishers-contemplate-inclusive-access-business-model-future</a>.

- 99. As Barnes & Noble CEO Mike Huseby has stated, Inclusive Access required "a lot more cooperation between us [retailers] and the publishers" than traditional print textbooks.<sup>62</sup>
- 100. As a result of this coordination, Inclusive Access spread rapidly. McGraw Hill—which had launched a precursor "Connect Your Way" program in 2015 that was intended to "disintermediate[] used and rental" textbooks<sup>63</sup> but did not get much traction on its own—boasted in 2016 that it was making great progress in signing institutions up to its "Inclusive Access" program.<sup>64</sup>
- 101. Cengage's earliest known contracts with Universities for Inclusive Access programs date back to early 2016.
- 102. Pearson launched its Inclusive Access program in 2016. Tim Peyton, VP Strategic Partnerships at Pearson, has stated that between July 2016 and November 2017 alone, Pearson signed Inclusive Access agreements with over 200 institutions.<sup>65</sup>
- 103. All of the Defendants entered into Scheme Agreements among themselves and with Universities. As discussed further below, these agreements share a number of key terms and characteristics that function to further the Scheme, including: revenue-sharing provisions, upfront payments, net or discount pricing provisions, minimum usage rates, restrictions on print output, and restrictions on publicity. The presence of these parallel terms in agreements between different parties illustrates concerted action by the Defendants in furtherance of the Scheme.

<sup>&</sup>lt;sup>62</sup> BNED Q3 2018 Earnings Call (March 1, 2018); see also BNED Q3 2018 Earnings Call (March 1, 2018) (statement of CEO Mike Huseby: "We remain well positioned to capture new market share and collaborate with an increasing number of schools and strategic partners, both within and outside of our store footprint. Our... newly expanded relationships with leading publishers, are key accomplishments . . . .") (emphasis added).

<sup>&</sup>lt;sup>63</sup> McGraw-Hill Global Education Holdings Q2-2015 Investor Update (Aug. 13, 2015).

<sup>&</sup>lt;sup>64</sup> "McGraw-Hill Tackles Three of the Biggest Challenges Facing Colleges: Student Preparation, Retention and Career Readiness," McGraw Hill Press Release (Oct. 25, 2016), https://www.mheducation.com/news-insights.

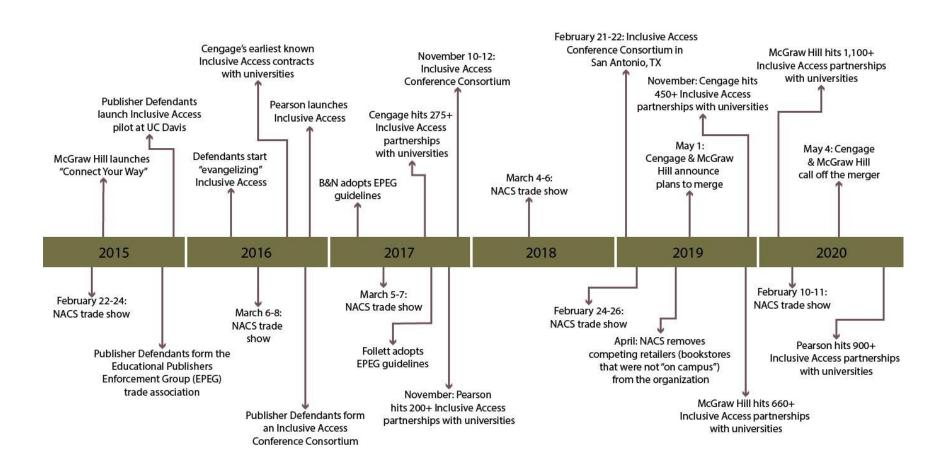
<sup>&</sup>lt;sup>65</sup> Lindsay McKenzie, 'Inclusive Access' Takes Off, Inside Higher Ed (Nov. 7, 2017), https://www.insidehighered.com/news/2017/11/07/inclusive-access-takes-model-college-textbook-sales.

- 104. In late 2015 or early 2016, the Publisher Defendants also created a new trade association, the Educational Publishers Enforcement Group or "EPEG," the purpose of which was to provide opportunities for collusion, as well as to foster and implement the Scheme.
- 105. The Publisher Defendants would also participate as non-voting members in meetings of the National Association of Collegiate Stores ("NACS"), a trade association for textbook retailers, further enabling their collusion with the Retailer Defendants.
- 106. The three Publisher Defendants also formed an Inclusive Access Conference Consortium around 2016, which sponsored conferences in 2017 and 2019.<sup>66</sup> These conferences, as well as their planning, provided opportunities for the Defendants to collude regarding implementation of the Inclusive Access Scheme.
- 107. A timeline of events related to the Defendants' Inclusive Access Scheme is included below:

<sup>&</sup>lt;sup>66</sup> Press Release, RedShelf and indiCo to C-Host the 2017 Inclusive Access Conference, (Aug. 17, 2017) (noting Inclusive Access Conference on November 9-10, 2017),

 $<sup>\</sup>frac{https://www.businesswire.com/news/home/20170817005841/en/RedShelf-indiCo-Co-host-2017-Inclusive-Access-Conference.}{Conference}$ 

# TIMELINE OF EVENTS DEFENDANTS' INCLUSIVE ACCESS SCHEME



# G. The Defendants Have Opportunities to Collude, Including at Meetings of the Trade Associations EPEG and NACS.

108. In late 2015 or early 2016, the Publisher Defendants formed EPEG, a new trade association to further the Inclusive Access Scheme. Though EPEG's publicly announced goal was to fight textbook counterfeiting, its true purpose was to facilitate collusion among the Publisher Defendants, to gain University and faculty buy-in for Inclusive Access, and thereby to impose it on captive student textbook purchasers. All three Publisher Defendants are members of EPEG and have been involved in the organization since EPEG's founding.

- 109. In 2016, EPEG created so-called anti-counterfeiting practices known as the EPEG Guidelines. These guidelines in fact functioned to limit which retailers could sell textbooks in order to limit supply and enable the Publisher Defendants to charge supra-competitive prices. EPEG created a "white list" of acceptable retailers and encouraged its members to refuse to sell to anyone not on the white list as a means of reducing competition from off-campus and online sellers. The vast majority of those non-white-list sellers were selling used textbooks and were not engaged in counterfeiting.
- 110. The Defendants also had opportunities to collude through NACS, a trade association representing college bookstores. The Publisher Defendants participated in NACS events as non-voting members, providing further opportunities for collusion with the Retailer Defendants.
- 111. On April 1, 2019, NACS voted to exclude all textbook retailers that do not operate on-campus stores, removing retailers other than the Retailer Defendants and University-operated bookstores. This has allowed NACS to function in furtherance of the Scheme rather than as a legitimate trade association representing the interests of all textbook retailers.

112. On information and belief, the Publisher Defendants and the Retailer Defendants also had the opportunity to conspire during other coordinated activities, including merger discussions between at least McGraw Hill and Cengage and during conferences hosted by the Inclusive Access Conference Consortium in 2017 and 2019.

# H. The Defendants Effectuate the Inclusive Access Scheme Through a Series of Agreements in Restraint of Trade.

- as the hub, the Defendants have executed (and continue to execute) hundreds (and perhaps thousands) of agreements between themselves and Universities (the "Scheme Agreements"). There are four types of Scheme Agreements: (1) University Agreements between Universities and the Publisher Defendants, (2) Bookstore Operating Agreements between the Retailer Defendants and Universities, (3) Master Exclusivity Agreements between the Retailer Defendants and the Publisher Defendants, (4) and Licensing Agreements between the Publisher Defendants, Universities, and, in some cases, the Retailer Defendants.
- 114. As detailed below, these agreements are the mechanisms by which the Scheme (1) induces Universities to mandate Inclusive Access and (2) creates exclusive dealing relationships between the Publisher Defendants and on-campus bookstores, including those run by the Retailer Defendants. Each of these contracts has the purpose and effect of destroying the Defendants' major source of competition (the secondary marketplace for textbooks) and represents an unlawful restraint of trade actionable under the federal antitrust laws.
- 115. Moreover, the presence of functionally equivalent terms—and, in some cases, identical language—in agreements between different parties demonstrates concerted action by the Defendants in furtherance of the Scheme.

### 1. The University Agreements

116. As part of the Inclusive Access Scheme, the Publisher Defendants enter into contracts with Universities that induce those Universities to assign Inclusive Access materials and maximize subscription rates, including through coercion. These agreements (the "University Agreements") typically contain four key provisions: (1) net pricing rates, (2) minimum usage requirements, (3) restrictions on print upgrades, and (4) restrictions on publicity.

117. "Net" or "discount" pricing provisions: As part of a typical University Agreement, a Publisher Defendant agrees to provide a University with Inclusive Access materials at "net" or "discounted" prices, which are to be passed down to students (after being marked up by the oncampus bookstores). These net prices are often not included on the face of the agreement and can be found only in non-public Inclusive Access price catalogues to eliminate price transparency for students and other observers. In some contracts, the net prices offered are subject to confidentiality provisions, as discussed below. Three exemplar University Agreements referring to net or discount Inclusive Access prices are excerpted below.

 University Agreement between Pearson and UNC Chapel Hill, dated October 19, 2018

AGREEMENT FOR ACCESS AND USE OF PEARSON PRODUCTS (B&N Institutional Customer)							
Parties: This Agreement ("Agreement") is made as of							
Customer (Institution) The University of North Carolina at Chapel Hill	Pearson Education, Inc.						
214 East Cameron Avenue	221 River Street						
Chapel Hill, NC 27599	Hoboken, NJ 07030						
<ul> <li>remit payments to Pearson</li> <li>manage the Pearson Inclusive Access Program and</li> <li>pay Fulfillment Fees for eBooks purchased by Cus</li> </ul>							
Net Prices:  Books (delivered via an Approved Fulfillment per Enrollment.	Agent) will be sold at the then-current Inclusive Access Price						

o University Agreement between Cengage and Ohio State University, dated June 20, 2018.

### TEXTBOOK SERVICES AGREEMENT

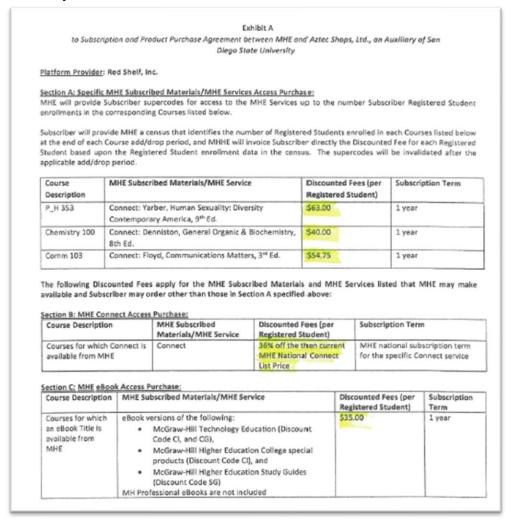
THIS TEXTBOOK SERVICES AGREEMENT (this "Agreement") is made, as of June 20, 2018 (the "Effective Date"), by and between The Ohio State University an instrumentality of the State of Ohio ("OSU"), as fiscal agent for the Ohio Library and Information Network ("OhioLINK"), a publicly funded consortium of educational institutions authorized by the Ohio Board of Regents, whose primary business address is 1224 Kinnear Rd, Columbus Ohio 43212, and Cengage Learning, Inc. ("Cengage"), whose primary business address is 20 Channel Center Street, Boston, MA 02210 (each a "Party" or collectively "the Parties").

### 2) PRICING

 a) Cengage shall make its publications and content available to Member Institutions at the following pricing:

For eBook Titles, Member Institutions shall pay Cengage for each student enrolled, as of the add/drop date, in each course using the eBook Titles, twenty-five percent (25%) off of Cengage's then current digital list price for the Titles.

 University Agreement between McGraw Hill and San Diego State University, dated March 27, 2019



Minimum usage requirements: To secure net or discounted prices, the University must typically hit certain minimum usage requirements. In many agreements, if these quotas are not met, the University can be charged a penalty, or the contract may be terminated, by the Publisher. Some of these minimum usage requirements make it nearly impossible for Universities to allow for students to opt out of Inclusive Access. The University of Florida, for example, a large public university with a student body of approximately 50,000, agreed to a minimum usage requirement of 47,000 enrollments for calendar year 2018. Three exemplar University Agreements containing minimum usage requirements are excerpted below.

 University Agreement between Pearson and the University of Florida, dated May 1, 2017

# AGREEMENT FOR ACCESS AND USE OF PEARSON PRODUCTS (Institutional) Parties: This Agreement is made as of May 1, 2017 (the "Effective Date") between: Chestomer The University of Florida Board of Trustees 235 Tigert Hall Gainesville, FL 32611 Pearson Pearson Education, Inc. 221 River Street Hoboken, NJ 07030

Minimum Usage Rate: Customer agrees that for all Courses in which a Pearson Product has been adopted as of May 1, 2017 and a digital version of such adopted Pearson Product is available, Customer will utilize the digital Pearson Product in such Courses at the terms, prices and conditions set forth in this Ordering Document by Customer's Spring 2018 academic term. Subject to the automatic renewal provision set forth in the "Purchase Period" Section of this Ordering Document, Customer agrees it will achieve the following Minimum Usage Rates:

- 10,400 Enrollments from May 1, 2017 through December 31, 2017;
- 47,000 Enrollments during the 2018 calendar year; and
- The number of Enrollments for the 2019 and each subsequent calendar year during the Purchase Period shall be determined by the Parties pursuant to the annual review described below.

The Parties agree to perform an annual review, every summer during the Purchase Period, to determine the number of Enrollments in Courses utilizing a Pearson Product hereunder satisfied by Customer during the immediately preceding 12-month period. The Minimum Usage Rate for the 2019 calendar year and each subsequent calendar year will reflect 67% of the number of Enrollments satisfied by Customer during the immediately preceding 12-month period, in addition to any future adoption changes for the following academic year, as determined by such annual review. The eBook, Revel and Package Net Prices offered hereunder are conditioned upon Customer achieving the Minimum Usage Rates (including the Minimum Usage Rates to be determined for the 2019 and subsequent calendar years during the Purchase Period). Should Customer fail to achieve the Minimum Usage Rate in a calendar year, Pearson will have the right to increase the Net Prices to the Non-Discounted Rates set forth below for the following calendar year. Pearson may resume the discounted Net Prices once Customer achieves the Minimum Usage Rate for the subsequent calendar year. The remedy for Customer's failure to achieve the Minimum Usage Rate in a calendar year. The remedy for Customer's failure to achieve the Minimum Usage Rate for the subsequent calendar year. The remedy for Customer's failure to achieve the Minimum Usage Rate in a calendar year.

 University Agreement between Cengage and Central Washington University, dated March 21, 2017

# INCLUSIVE ACCESS MASTER AGREEMENT FOR EBOOKS AND DIGITAL HOMEWORK SOLUTIONS This Agreement is made, effective as of March 21, 2017 (the "Effective Date"), by and between Central Washington University, 400 E. University Way, Ellousburg, WA 98926 ("INSTITUTION"), and Congage Learning, Inc., with an office located at 5 Maxwell Drive, Clifton Park, NY 12065 ("Congage"). c. Congage shall have the right to terminate this Agreement, in the event that INSTITUTION's purchases hereunder fail to achieve purchases for at least eighty-five percent (85%) of the students enrolled in courses using the Titles during the term of this Agreement.

 University Agreement Between Pearson and UNC Chapel Hill, dated October 19, 2018

AGREEMENT FOR ACCESS AND USE OF PEARSON PRODUCTS (B&N Institutional Customer)								
Parties: This Agreement ("Agreement") is made as of (	October 19, 2018 (the "Effective Date") between:							
Customer (Institution) Pearson								
The University of North Carolina at Chapel Hill	Pearson Education, Inc.							
214 East Cameron Avenue	221 River Street							
Chapel Hill, NC 27599	Hoboken, NJ 07030							
Approved Distributor: Barnes & Noble College Bo	oksellers. LL C (**Re(*N#)							
Barnes & Noble College Booksellers, LLC has been designated by Customer as its Approved Distributor to perform the following functions under this Agreement:  provide Usage and Pricing Reports to Pearson  remit payments to Pearson  manage the Pearson Inclusive Access Program and provide customer service  pay Fulfillment Fees for eBooks purchased by Customer as set forth below								
C. <u>Pricing</u> : The Net Prices offered hereunder are conditioned upon Customer achieving the Minimum Usage Rates set forth in Paragraph D below. If such Minimum Usage Rates are not met by the specified calendar year (or remaining calendar year), Pearson will have the right to invoice Customer (or Approved Distributor, as applicable) the Non-Discounted Rates set forth below for Customer's purchases of Pearson Products the following calendar year. Once Customer achieves the Minimum Usage Rate, the Net Prices offered hereunder shall resume for the subsequent calendar year.								
D. Minimum Usage Rate:  8,146 Enrollments during the 2019 calendar yes  8,146 Enrollments during the 2020 calendar yes  8,146 Enrollments during the 2021 calendar yes  8,146 Enrollments during the 2022 calendar yes  8,146 Enrollments during the 2023 calendar yes  8,146 Enrollments during the 2023 calendar yes	ear; ear; ear; and ear.							
The Customer Courses in which the Pearson Products v acknowledge that Schedule B may change from time to	will be used are listed in the attached Schedule B. The Parties of time during the Purchase Period.							

119. Restrictions on "print upgrades": As part of their Scheme to eliminate competition from the secondary marketplace, the Defendants seek to limit the number of print copies that can be later sold into the secondary marketplace. To that end, virtually all University Agreements restrict the ability of students to obtain print copies of Inclusive Access course materials. Print copies of Inclusive Access materials are made available only to students who have purchased digital subscriptions; they are not standalone products. Students may "upgrade" their subscriptions to obtain supplemental print copies as well, but for a steep price. Even this costly option is limited to loose-leaf copies in binders (rather than more durable, bound hardcovers) to avoid secondary marketplace exposure. Moreover, only a certain percentage of students in any course (usually no

more than 15 percent) may avail themselves of a print upgrade. Without purchasing a "print upgrade," the number of pages a student can print from the Inclusive Access platform is strictly limited (typically to 10 pages). Absent the Scheme, restricting sales of print textbooks in this way would be contrary to the Publisher Defendants' economic self-interest in selling as many units as possible (print or otherwise), as they had always sought to do prior to Inclusive Access. Three exemplar University Agreements containing print restrictions are excerpted below.

 University Agreement Between Pearson and UNC Chapel Hill, dated October 19, 2018

	D USE OF PEARSON PRODUCTS ional Customer)							
Parties: This Agreement ("Agreement") is made as of October 19, 2018 (the "Effective Date") between:								
Customer (Institution)  The University of North Carolina at Chapel Hill  Pearson Education, Inc.								
214 East Cameron Avenue	221 River Street							
Chapel Hill, NC 27599	Hoboken, NJ 07030							
H. Print Upgrade Purchases:  Bligible Titles: Limitations: Provided that a Pearson Title is not a "Print Rental Only" to a "Digital Only" Revel product, Customer (or its Approved in Courses, Print Upgrades at the prices set forth below. I Upgrades ordered to no more than fifteen percent (15%) of in the Course utilizing such Pearson Product.  Pricing: Unless otherwise agreed to in writing by the Parti Pearson, Customer (or its Approved Distributor, as applic shipping costs, for a Print Upgrade of an eText incorpora dollars (\$17) per unit, plus shipping costs, for a Print Upgrade reserves the right, no more than once annually, to adjust Customer and its Approved Distributor in February and tak exclusive of all sales and use taxes applicable to all transact its Approved Distributor, on its behalf) is responsible.  Restrictions on Distribution and Sales: The right to purchase conditions: (i) the distribution and sale of Print Upgrades and the same conditions is the same conditions.	Distributor on Customer's behalf) may purchase, for use Pearson shall have the right to limit the number of Print the total number of Authorized Student Users registered les prior to any Print Upgrade orders being submitted to able) will be invoiced forty dollars (\$40) per unit, plus ted into a MyLab or Mastering product, and seventeen the of an eText incorporated into a Revel product. Pearson Print Upgrade pricing which shall be communicated to be effect the following fall academic semester. Prices are ions covered by this Agreement, for which Customer (or and distribute Print Upgrades is subject to the following are limited to one Print Upgrade per Authorized Student							
User enrolled in a Course in which the corresponding eT adopted for such Course; (ii) Print Upgrades may only be retusers at a resale price (or materials fee) that incorporates a the price paid for such Print Upgrade; (iii) Authorized Sturequired to present verification of their enrollment in a Coura Pearson Product adopted for such Course; (iv) upon Pear applicable) will provide Pearson with sufficient documerstrictions; and (v) Pearson's standard return policies for Upgrades.	ext is incorporated into a Digital Learning Application sold (or charged as a materials fee) to Authorized Student no more than a twenty-five percent (25%) margin above dent Users wishing to purchase Print Upgrades shall be rse in which the corresponding eText is incorporated into son's request, Customer (or its Approved Distributor, as mentation to evidence compliance with the foregoing							

 University Agreement Between Cengage and Central Washington University, dated March 21, 2017

# INCLUSIVE ACCESS MASTER AGREEMENT FOR EBOOKS AND DIGITAL HOMEWORK SOLUTIONS

12000

This Agreement is made, effective as of March 21, 2017 (the "Effective Date"), by and between Central Washington University, 400 E. University Way, Etleusburg, WA 98926 ("INSTITUTION"), and Congage Learning, Inc., with an office located at 5 Maxwell Drive, Clifton Park, NY 12065 ("Cengage").

The digital rights management technology shall restrict users as follows:

- A. May not have a publication file on more than two (2) concurrent devices owned by the same user; in the case of hosted as opposed to file-based access, the user may log into multiple devices to view content so long as they are prevented from engaging in multiple sessions at the same time.
- B. May not cut, copy, paste or forward more than ten percent (10%) of the eBook Title;
- C. May not print, including print to pdf, more than ten percent (10%) pages of the eBook Title;
- D. May not print, including print to pdf, copy, cut, paste or forward any material from the eBook Title without a dynamic watermark or other statement that indicates the material is protected by copyright and the i.d. of user to the extent possible;
- E. User sessions for hosted content will expire after sixty (60) minutes of inactivity.
- F. May not share content of an eBook Title copied to a user's journal, or similar feature, with other than others who have purchased access to the same eBook Title;
- G. May not copy images from an eBook Title into a user's journal, or similar feature.
- University Agreement Between McGraw Hill and San Diego State, dated March 27, 2019

### MHE Subscription and Product Purchase Agreement - Registration Page

This Subscription and Product Purchase Agreement (the "Agreement") by and between McGraw-Hill Global Education, U.C.

["MHE"] and Aztec Shops, Ltd., an Auxiliary of San Diego State University ("Subscriber") consists of the following: [i) this Registration Page, (ii) the Terms of Service attached hereto as Exhibit 8 (the "Terms of Service"), (iii) any purchase order(s) accepted by MHE, and (Iv) any written addenda or amendments to any of the foregoing that are agreed to by both parties. In the event of a conflict between the terms of this Registration Page and the Terms of Service, the terms of this Registration Page will control. The Agreement shall be effective as of the date on which MHE has signed below (the "Effective Date").

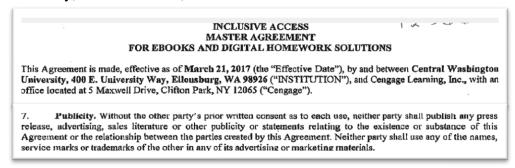
### Section D: Loose Leaf Upgrade:

For each Registered Student for whom access to Connect or an eBook has been purchased from MHE by the Subscriber at the Fees set forth above, a loose-leaf version of the text in Connect or the eBook may be ordered by the Subscriber from MHE for availability to the Registered Student at the Subscriber bookstore, for the additional payment of \$20.00 for one semester Courses, or \$30.00 for 2 semester Courses, such order to be paid by the Subscriber to MHE. Loose Leaf is not available as a standalone purchase product.

120. <u>Restrictions on Publicity</u>: Many of these agreements provide that Universities may not share details—including prices—regarding their Inclusive Access arrangements with third parties. These provisions, among others, prevent students and other observers from evaluating

Inclusive Access discount claims. The Cengage and Pearson contracts excerpted below contain identical publicity clauses:

 University Agreement between Cengage and Central Washington University, dated March 21, 2017



 University Agreement between Pearson and the University of Utah, dated April 25, 2016

Parties: This Agreement is made as of April 25, 2016	(the "Effective Date") between:
Customer (Institution/Institution's Bookstore)	Pearson
University of Utah	Pearson Education, Inc.
	221 River Street
	Hoboken, NJ 07030

- 2. The Bookstore Operating Agreements
- 121. Bookstore Operating Agreements between the Retailer Defendants and Universities govern the operation and management of on-campus bookstores. These contracts further the Scheme in two ways: first, they further induce Universities to maximize Inclusive Access subscriptions and second, they create exclusive arrangements between the Publisher Defendants and the Retailer Defendants.
- 122. Under these agreements, Universities receive a percentage (typically between 5 and 15 percent) of all revenues from the sale of Inclusive Access subscriptions at their on-campus bookstores. Such revenue sharing arrangements provides strong incentives for Universities to maximize Inclusive access subscriptions. Two representative revenue-sharing provisions are shown below.
  - o Bookstore Operating Agreement between Follett and Warren County Community College, dated June 30, 3017

# BOOKSTORE OPERATING AGREEMENT BETWEEN WARREN COUNTY COMMUNITY COLLEGE AND FOLLETT HIGHER EDUCATION GROUP, INC.

This Bookstore Operating Agreement ("Agreement") is made as of June 30, 2017 between Warren County Community College ("School") and Follett Higher Education Group, Inc. ("Follett").

- 10. Commission.
- 10.1 Follett shall pay commission to the School in an annual amount equal to the sum of:

10.6% of all Commissionable Sales up to \$1,000,000; plus 11.6% of any part of Commissionable Sales over \$1,000,000.

Follett will pay 7% of all Commissionable Sales of digital course materials.

Commissionable Sales is defined as all collected sales made at the Store or the Store website, including Follett's agency fee when Follett sells digital content as agent, textbook rental fees, includED program fees and the income earned from regalia, class rings and graduation items less voids, refunds, sales tax, discounted sales to authorized School faculty, staff departments and others as may be mutually agreed to under this Agreement, Follett-funded scholarships, handling fees associated with non-return of rental textbooks, pass-through income and merchandise sales at less than an inherent 20% margin (i.e., computer hardware and software).

 Bookstore Operating Agreement between Barnes & Noble and UNC Chapel Hill, dated June 25, 2016

> UNC STUDENT STORES MANAGEMENT SERVICES AGREEMENT BETWEEN BARNES & NOBLE COLLEGE BOOKSELLERS, LLC AND THE UNIVERSITY OF NORTH CAROLINA AT CHAPEL HILL

This UNC Student Stores Management Services Agreement ("Agreement"), dated as of June 25, 2016, is by and between The University of North Carolina at Chapel Hill (the "University") and Barnes & Noble College Booksellers, LLC ("Barnes & Noble").

### Course Materials Percentage of Commissionable Sales:

- Six Percent (6.0%) of Course Materials Commissionable Sales up to and including Six Million Dollars (\$6,000,000) per Agreement Year; plus
- Eight Percent (8.0%) of Course Materials Commissionable Sales greater than Six Million Dollars (\$6,000,000) per Agreement Year.
- 123. Bookstore Operating Agreements also incentivize Universities to mandate Inclusive Access through large, upfront payments from the Retailer Defendants. The Tennessee Board of Regents (TBR), for example—which did not adopt Inclusive Access after running a failed pilot in 2014 and 2015<sup>67</sup>—resuscitated the program after receiving a large upfront payment from Follett in 2018.
  - a. Bookstore Operating Agreement between Follett and the Tennessee Board of Regents, dated April 2, 2018

# CONTRACT BETWEEN TENNESSEE BOARD OF REGENTS AND FOLLETT HIGHER EDUCATION GROUP, INC.

This contract (hereinafter referred to as "Contract" or "Agreement"), by and between the Tennessee Board of Regents, hereinafter referred to as the "Institution", "TBR" and/or "College" and Follett Higher Education Group, Inc., hereinafter referred to as the "Contractor" or "FOLLETT" is for the purpose of providing bookstore services, as further defined in the "SCOPE OF GOODS AND/OR SERVICES."

D.3 One-Time Payment. FOLLETT shall provide a one-time payment of Eight Hundred Seventy-Five Thousand Dollars (\$875,000) to TBR (hereinafter, referred to as the "One-Time Payment"), to be used by TBR at its sole discretion. The One-Time Payment shall be paid by FOLLETT to TBR upon Contract commencement. The One-Time Payment shall be amortized on a straight-line basis from the date of payment until the end date of the Initial Term.

<sup>&</sup>lt;sup>67</sup> Inclusive Access was rolled back at a number of institutions after a study showed that, in a majority of classes where an Inclusive Access pilot program was launched, the percentage of students with a grade of "C" or better declined. *See* Tennessee Board of Regents, Comparison of Grade Distributions: Fall 2014 to Fall 2015.

- 124. Such large upfront payments, which have risen to high six- and seven-figure amounts, were virtually unheard of prior to Inclusive Access. For example, Eastern Kentucky University received a \$3.3 million signing bonus as part of its Bookstore Operating Agreement with Barnes & Noble dated July 1, 2017. The prior signing bonus that the school received in 2007 was \$200,000. Likewise, the University of Southern Florida received a \$1.2 million "transition payment" and a \$1.25 million "renewal bonus" as part of its Bookstore Operating Agreement with Barnes & Noble in July 1, 2018, excerpted below. The prior contract included no bonus.
  - o Bookstore Operating Agreement between Barnes & Noble and the University of Southern Florida, dated July 1, 2018

### UNIVERSITY OF SOUTH FLORIDA BOOKSTORE MANAGEMENT AND RETAIL SERVICES AGREEMENT

This Bookstore Management and Retail Services Agreement ("Agreement") is made this (29th) day of June 2018 ("Effective Date") by and between the University of South Florida Board of Trustees, a public body corporate, (hereinafter, referred to as "USF" or the "University") and Follett Higher Education Group, Inc., 3 Westbrook Corporate Center, Suite 200, Westchester, IL 60154, (hereinafter, referred to as "Follett").

- 3.5 <u>Transition Payment.</u> Follett shall provide a Transition Payment of One Million Two Hundred Thousand Dollars (\$1,200,000) to USF (hereinafter, referred to as the "Transition Payment"). The Transition Payment shall be paid by Follett within thirty (30) days of Agreement commencement (July 30, 2018). The Transition Payment shall be amortized on a straight-line basis beginning with the date of the Transition Payment and ending June 30, 2023. USF shall not have a payback obligation for any unamortized portion of the Transition Payment beyond June 30, 2023.
- 125. These payments are far beyond what would be justified by the typical profits associated with operating an on-campus bookstore absent the Scheme (and the increase in sales it guarantees), and would make no economic sense absent the Scheme. The Retailer Defendants have become willing to pay more for access to on-campus stores because they know that pursuant to the Scheme, on-campus bookstores are the exclusive distributors of Inclusive Access materials and, moreover, that Universities are incentivized to mandate that students purchase Inclusive Access subscriptions. Universities also know that they will not receive these large bonuses unless they

adopt Inclusive Access materials and mandate their use by students. Through these direct payments, some of the monopoly profits of the Publisher Defendants are, in essence, shared with and passed from the Retailer Defendants to non-named co-conspirator Universities.<sup>68</sup>

- 126. Bookstore Operating Agreements typically name one of the Retailer Defendants as the "exclusive distributor" of course materials on campus, or as the "exclusive provider" of bookstore management services. Pursuant to the Inclusive Access Scheme, the Defendants point to these provisions as vesting the Retailer Defendants with exclusive rights to distribute Inclusive Access materials on University campuses.<sup>69</sup> Two exemplar exclusivity provisions are shown below.
  - Bookstore Operating Agreement between Warren County Community College and Follett, dated June 3, 2017

# BOOKSTORE OPERATING AGREEMENT BETWEEN WARREN COUNTY COMMUNITY COLLEGE AND FOLLETT HIGHER EDUCATION GROUP, INC.

This Bookstore Operating Agreement ("Agreement") is made as of June 30, 2017 between Warren County Community College ("School") and Follett Higher Education Group, Inc. ("Follett").

Follett shall have the exclusive right, free from any alternate source endorsed, licensed or otherwise approved or supported by School (whether on campus, by catalog or through electronic commerce, including hyperlinks to alternate sources) to buy, sell, rent and distribute (including the right to select vendors) merchandise and services traditionally offered in college and university bookstores, including but not limited to, all required course materials (print and digital), class and alumni rings and jewelry, clothing (whether or not emblematic), school supplies, desk and dorm accessories, gifts, souvenirs, graduation regalia (sale and rental) and announcements, course-adopted software and paper and electronic custom anthologies, and textbook buybacks. Follett shall also have right of first refusal to fulfill any distance learning instructional and ancillary materials required by School during the term of this Agreement. This Section 6.3 does not prohibit occasional sales by student groups or student government organizations that do not materially impact Store sales.

<sup>&</sup>lt;sup>68</sup> On information and belief, the Publisher Defendants also make direct payments to Universities in furtherance of the Scheme.

<sup>&</sup>lt;sup>69</sup> BNED Q2 2018 Earnings Call (Dec. 5, 2017) (statement of BNED CEO Mike Huseby: "[W]e are continuing to recourse our contractual exclusivity with our school partners by enforcing our rights as a sole provider of course materials on those campuses that have such contractual rights, approximately 90% of our contracts provide for such an exclusivity right.").

 Bookstore Operating Agreement between the University of North Carolina (UNC) at Chapel Hill and Barnes & Noble, dated June 25, 2016

UNC STUDENT STORES MANAGEMENT SERVICES AGREEMENT BETWEEN BARNES & NOBLE COLLEGE BOOKSELLERS, LLC AND THE UNIVERSITY OF NORTH CAROLINA AT CHAPEL HILL

This UNC Student Stores Management Services Agreement ("Agreement"), dated as of June 25, 2016, is by and between The University of North Carolina at Chapel Hill (the "University") and Barnes & Noble College Booksellers, LLC ("Barnes & Noble").

### ARTICLE I - SCOPE OF SERVICES/PERFORMANCE

1.1 Scope of Services. The University hereby enters into this Agreement with Barnes & Noble for purposes of providing exclusive bookstore management services for its Student Stores. Barnes & Noble agrees to provide the University the services described in this Agreement and on Exhibits A, B, C, D, E, F and G attached hereto, each of which is incorporated by reference as if fully set forth herein.

### 3. The Licensing Agreements

127. Some University Agreements between the Publisher Defendants and Universities name one of the Retailer Defendants as the preferred or exclusive distributors of Inclusive Access materials on University campuses. These contracts are referred to herein as "Licensing Agreements." Licensing Agreements also create exclusive dealing arrangements between the Publisher Defendants and the Retailer Defendants. Three exemplar Licensing Agreements are excerpted below:

<sup>&</sup>lt;sup>70</sup> On campuses where the official on-campus bookstore is run by the University itself, Inclusive Access is an exclusive arrangement between the Publisher Defendants and the University.

<sup>&</sup>lt;sup>71</sup> BNED Q2 2018 Earnings Call (Dec. 5, 2017) (statement of BNED CEO Mike Huseby: "[W]e are continuing to recourse our contractual exclusivity with our school partners by enforcing our rights as a sole provider of course materials on those campuses that have such contractual rights, approximately 90% of our contracts provide for such an exclusivity right.").

 Licensing Agreement between Cengage and Warren Community College naming Follett as Contracted Intermediary, dated July 16, 2018

### INSTITUTION CENGAGE UNLIMITED PURCHASE AGREEMENT

This Agreement is made, as of July 16, 2018 (the "Effective Date"), by and between Cengage Learning, Inc. 5 Maxwell Drive, Clifton Park, NY 12065 ("Cengage"), and Warren County Community College, with an office located at 475 Route 57 West, Washington, New Jersey 07882 ("Institution") (collectively "the Parties").

The Parties hereto agree as follows:

- The term of this Agreement shall commence as of the Effective Date and shall continue for a period ending December 31, 2021.
- Cengage Unlimited is a program where students are provided access to Cengage learning materials as defined in Exhibit A attached hereto and made a part hereof (the "Materials").
- During the term of this Agreement, Cengage shall provide, and Institution shall order, purchase, and pay Cengage for, instant access codes ("IACs"), which will allow Institution's students to access Cengage Unlimited, as provided in Exhibit A. The parties agree to work with Follett as Institution's contracted intermediary.
- Licensing Agreement Between Pearson and UNC Chapel Hill naming B&N as "Approved Distributor," dated October 19, 2018

## AGREEMENT FOR ACCESS AND USE OF PEARSON PRODUCTS (B&N Institutional Customer) Parties: This Agreement ("Agreement") is made as of October 19, 2018 (the "Effective Date") between: Customer (Institution) The University of North Carolina at Chapel Hill Pearson Education, Inc. 214 East Cameron Avenue 221 River Street Chapel Hill, NC 27599 Hoboken, NJ 07030 Approved Distributor: Barnes & Noble College Booksellers, LLC4("B&N") Barnes & Noble College Booksellers, LLC has been designated by Customer as its Approved Distributor to perform the following functions under this Agreement: · provide Usage and Pricing Reports to Pearson · remit payments to Pearson manage the Pearson Inclusive Access Program and provide customer service · pay Fulfillment Fees for eBooks purchased by Customer as set forth below

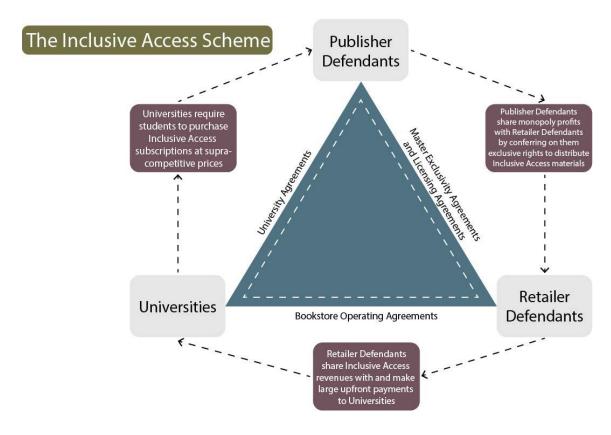
 Licensing Agreement Between McGraw Hill, Johnston Community College, and Barnes & Noble, naming Barnes & Noble as "Transaction Manager," dated August 12, 2015

	Graw-Hill / Johnston CC /CCP and Early College greement for Schools Districts Serving Johnston Community College
ollege and CCP programs that participat	artnership with McGraw-Hill Education and Barnes & Noble to serve your Early ste in the digital pilot program at Johnston Community College. This document I pricing model applicable to the districts if they are billed directly.
Approved Provider: VitalSou Transaction Manger: Barnes	
SUBSCRIBER: Johnston Community Of  By: WILL C.  Print Name: MICHAEC  Title: VICE PRESIDENT of  Date: 8-12-15  Address: 245 Conform  Email: MT CROSS @ Johnston  SCC Barpe	By:

- 4. The Master Exclusivity Agreements
- 128. On information and belief, each of the Publisher Defendants has also entered into agreements with each of the Retailer Defendants, which provide the Retailer Defendants with exclusive rights to distribute Inclusive Access materials (the "Master Exclusivity Agreements") on University campuses.
- 129. The Master Exclusivity Agreements eliminate the need for the Publisher Defendants to enter into Licensing Agreements with Universities to accomplish exclusivity and permit faster growth of Inclusive Access programs. Referring to these agreements, and their role in the broader Inclusive Access Scheme, Barnes & Noble CEO Mike Huseby has stated,

Our recently announced important agreements with McGraw-Hill Education and Pearson allow us to offer their content through inclusive access models... at our campus stores nationwide. The ability to offer their content throughout proprietary systems further strengthens our position at the center of content education distribution for the students, faculties and institutions we serve. 72

- 5. The Overall Effect of the Scheme Agreements
- 130. The four types of Scheme Agreements effectuate the Scheme by vesting on-campus bookstores with exclusive rights to distribute Inclusive Access materials, inducing Universities to mandate their purchase of Inclusive Access materials, and distributing the Publisher Defendants' monopoly profits from the sale of Inclusive Access textbooks at supra-competitive prices to both the Retailer Defendants and the Universities, as illustrated in the diagram below.



<sup>&</sup>lt;sup>72</sup> BNED Q3 2018 Earnings Call (March 1, 2018) (emphasis added).

# I. Universities Work with the Defendants to Coerce Students to Purchase Inclusive Access Materials.

131. In accordance with their financial incentives, Universities work with the Defendants to coerce students to purchase Inclusive Access subscription. This occurs in several ways. At many Universities that participate in Inclusive Access, students are "automatically subscribed" to Inclusive Access textbooks and materials (rather than given the opportunity to "opt in") when they enroll in a course. Charges for Inclusive Access course materials may then appear on students' tuition bills.<sup>73</sup>

132. While students must technically have the right to "opt out" of Inclusive Access, Universities work with the Defendants to ensure that this right is illusory. In many cases, students are effectively required to purchase Inclusive Access materials to pass their courses, as required assignments, homework problems, and quizzes are tied into Inclusive Access "packages." (Notably, these auxiliary materials had previously been given to faculty to be used with students free of charge.) The purpose of tying Inclusive Access e-textbooks (which can be purchased on the secondary market) to required quizzes and homework assignments (which cannot) is to two-fold: (1) to gain substantial additional profits from of the sale of digital textbooks that most students would ordinarily not purchase, and (2) to make opting out impossible, a fact some Universities explicitly communicate to their students. For example, multiple University bookstores use the following identical language—which would be highly unlikely absent the Defendants' coordination and Scheme—on their websites:

[We] have worked with publishers to get your course materials at the lowest available cost. These

<sup>&</sup>lt;sup>73</sup> Federal rules governing automatic billing for textbooks provide that "[a]n institution may include the costs of books and supplies as part of tuition and fees . . . [only] if [t]he institution [h]as a policy under which the student may opt out of the way the institution provides for the student to obtain books and supplies. . . ." 34 C.F.R. § 668.164(c)).

materials are required by your instructor. If you decide that you do not want to participate, you will need to OPT-OUT of the program by the drop date and be sure that you're obtaining the material on your own. Some courses may not have any codes to purchase from third-party vendors (Amazon, Chegg, B&N, etc.) so please be aware that in some cases, opting out will make passing your course impossible.<sup>74</sup>

- 133. Opting out processes are also designed to be difficult (if not impossible) to understand, navigate, and complete. Instructions are not well publicized, so students are often not aware they can opt out. Even when the possibility of opting out is communicated, there are many impediments to doing so. Students are not given an option to opt out at any time in the purchasing or direct bill process. Students must opt-out of all courses subject to Inclusive Access classes at a particular University, rather than being able to do so on a class-by-class basis. Students who opt out must show proof of purchasing the materials from another source (which is often not possible). And students are not given sufficient time or information about pricing and alleged discounts to determine whether they financially benefit from purchasing Inclusive Access materials.
- 134. As a result, opt-out rates are consistently below 5 percent under the Scheme, and often much lower. Purchasing Inclusive Access subscriptions is essentially mandatory. In the words of Cengage CEO Michael Hansen, "[with the inclusive access model . . . every student essentially has to buy the individual product . . . [I]t is mandated essentially from the top of the institution or the department that every student has to buy that set of materials."<sup>75</sup>

<sup>&</sup>lt;sup>74</sup> See, e.g., NEO Bookstore, <a href="https://bookstore.neo.edu/inclusive-access-course">https://bookstore.neo.edu/inclusive-access-course</a> (emphasis added); NOC Bookstore, <a href="https://www.nocbookstore.com/site\_inclusive\_access.asp">https://www.nocbookstore.com/site\_inclusive\_access.asp</a>; Victoria College Bookstore, <a href="https://www.victoriacollege.edu/Explore/Students/Bookstore/EBookCourseFee">https://www.victoriacollege.edu/Explore/Students/Bookstore/EBookCourseFee</a>.

<sup>&</sup>lt;sup>75</sup> Cengage Q4 2018 Earnings Call (May 17, 2018).

# J. The Publisher Defendants Artificially Limit the Supply of Print Textbooks in Furtherance of the Inclusive Access Scheme.

135. Pursuant to the Scheme, the Publisher Defendants have severely restricted print output as part of a two-pronged strategy to (1) disable the utility of print textbooks currently in circulation (and available for affordable prices on the secondary marketplace) and (2) dry up the future supply of products that feed secondary marketplace by not selling physical textbooks anymore.

136. The Publisher Defendants have begun updating Inclusive Access course materials, sometimes by adding required quizzes and homework assignments to them, and releasing them with unique ISBNs. These digital edition updates — which are designed to make print products currently in circulation not substitutable for Inclusive Access materials — are not part of the regular edition cycle and are not tied to traditional print runs.

137. Students can only obtain print copies of Inclusive Access materials if they are digital subscribers who pay for "print upgrades," or if they rent those materials directly from the Publisher Defendants. Print textbooks, in many cases, are no longer standalone products that can be purchased by ordinary consumers. Those print copies that are made available for purchase now consist of loose-leafed pages in binders, which degrade far more quickly than bound soft or hardcover copies, so they cannot be sold on the secondary marketplace after use.<sup>76</sup>

138. The purpose of restricting print output in this way is to choke off the supply of goods that feed the secondary marketplace and to coerce students to purchase Inclusive Access subscriptions. Describing Pearson's strategy for restricting print output, CEO John Fallon has stated,

<sup>&</sup>lt;sup>76</sup> See McGraw-Hill Education, Inc., Annual Report ending December 31, 2018 (Mar 29, 2019).

The first year of our digital-first product strategy, with frequent releases of content, features and updates no longer tied to an edition cycle, with print only available through our own rental program, is working. In the first half of this year, we increased total unit sales whilst shipping 700,000 fewer print products into the channel, diminishing future secondary supply.<sup>77</sup>

- 139. McGraw Hill executives, during discussions of their proposed merger with Cengage, admitted to employing the same two-pronged strategy. In 2019, then-CEO Nana Banerjee predicted that by restricting print output, the Defendants would eliminate the secondary marketplace within "four to six" years. As he explained, "every new frontlist that becomes a backlist and as we stick to our rental program is helping us kind of age out . . . the books that are now in circulation but kind of becoming less and less relevant from the prior vintages.<sup>78</sup>
- 140. Cengage has likewise explained its reason for reducing print output and switching to recurring, digital subscription plans: "*Recurring units do not feed secondary market*."<sup>79</sup>
- 141. The only reason the Publisher Defendants are refusing to sell print textbooks alongside digital subscriptions, as they have done profitably in the past, is to eliminate the secondary marketplace and monopolize the marketplace for textbooks via the Inclusive Access Scheme. Absent the Scheme, restricting print output in this way would be contrary to the economic self-interest of each individual Publisher Defendant

<sup>&</sup>lt;sup>77</sup> Pearson 2020 Q2 Earnings Call (July 24, 2020) (statement of Pearson CEO John Joseph Fallon).

<sup>&</sup>lt;sup>78</sup> Cengage/McGraw Hill Joint Merger Call (May 1, 2019).

<sup>&</sup>lt;sup>79</sup> Cengage Investor Update, Fiscal Year 2020.

### K. The Defendants' Anticompetitive Scheme Harms Students.

- 142. While Inclusive Access is a boon to the Defendants, it has few advantages (if any) for students, who lose the ability to find lower-cost course materials on the secondary marketplace in a variety of formats.
  - 1. Students Prefer Print Textbooks to Digital Subscriptions.
- 143. Despite being digital natives, the vast majority of students today still prefer print textbooks. Independent studies show that around 90 percent of students prefer reading print textbooks over digital materials.<sup>80</sup> Among other reasons, students report experiencing distractions that are present with computers, as well as headaches and eye strain that can result from staring at a screen.<sup>81</sup> Students also experience better learning outcomes with print than digital materials. One study found that for most courses observed, there was a *decrease* in the percentage of students with a grade of "C" or better after Inclusive Access was adopted.<sup>82</sup>
- 144. On numerous occasions, the Defendants have admitted to this fact. In 2016, thenserving CEO of Barnes & Noble Max Roberts stated that "printed textbooks are still the format of

<sup>&</sup>lt;sup>80</sup> See March 1, 2018 Study at University of Central Arkansas ("80% of responding students indicated a preference for a physical book, as opposed to an e-book."); Naomi S. Baron, Word Onscreen: The Fate of Reading in a Digital World; Michael Schaub, 92% of college students prefer print books to e-books, study finds, L.A. TIMES (Feb. 8, 2016), <a href="https://www.latimes.com/books/jacketcopy/la-et-jc-92-percent-college-students-prefer-paper-over-pixels-20160208-story.html">https://www.latimes.com/books/jacketcopy/la-et-jc-92-percent-college-students-prefer-paper-over-pixels-20160208-story.html</a> (citing a study finding that 92% of students preferred a physical textbook). Even the Defendants' own survey data show that a majority of students prefer reading print textbooks over digital Inclusive Access materials. See Jason Lorgan (Dir. of U.C. Davis Stores, The Inclusive Access Model (May 1, 2015) <a href="https://www.slideshare.net/bisg/jason-lorgans-presentation-20150318">https://www.slideshare.net/bisg/jason-lorgans-presentation-20150318</a> (surveying more than 5,000 students who participated in a pilot program of Inclusive Access by Cengage, McGraw-Hill, and Pearson where 55% of students preferred print over Inclusive Access).

<sup>&</sup>lt;sup>81</sup> See Alice Robb, 92 Percent of College Students Prefer Reading Print Books to E-Readers, THE NEW REPUBLIC (Jan. 14, 2015), <a href="https://newrepublic.com/article/120765/naomi-barons-words-onscreen-fate-reading-digital-world">https://newrepublic.com/article/120765/naomi-barons-words-onscreen-fate-reading-digital-world</a> ("Alice Robb: Why are young people—who are accustomed to doing most things on screens—resistant to e-books? Naomi Baron: There are two big issues. The first was they say they get distracted, pulled away to other things. The second had to do with eye strain and headaches and physical discomfort.").

<sup>&</sup>lt;sup>82</sup> Tennessee Board of Regents, Comparison of Grade Distributions: Fall 2014 to Fall 2015. Another study showed that participants' reading comprehension dropped relative to print when they used digital devices to read passages of more than 500 words. *See* Lauren Singer & Patricia Alexander, *Reading on paper and digitally: What the past decades of empirical research reveal*, Review of Educational Research (July 2017).

choice for most students."<sup>83</sup> In 2019, the company's current CEO Mike Huseby reported that B&N's "annual student pulse survey" — which "received response[s] from more than 100,000 students" — showed that "[w]hile digital coursework delivery [was] increasing, evidence persists that there is *still a strong appetite to learn using the physical book*."<sup>84</sup>

- 145. The Defendants ignore student preference for print textbooks. As Cengage CEO Michael Hansen has made clear, "whether somebody learns and likes to read something on a printed paper isn't really as relevant" to the Publisher Defendants "[as] adapt[ing] . . . content to the individual learner."
  - 2. Inclusive Access Materials Are Supra-Competitively Priced.
- 146. The Defendants promote Inclusive Access as delivering steep discounts to students of 50 to 80 percent. 86 These assertions are false, bordering on fraudulent. These proclaimed "discounts" are not calculated against competitive market rates, but by comparing the prices of Inclusive Access subscriptions (which the Defendants set) to the prices of new print textbooks (which the Defendants also set). Inclusive Access materials are, in fact, more expensive than products available on the secondary marketplace (including virtually identical e-book rentals). Prior to the introduction of Inclusive Access, these products were interchangeable with new textbooks, but Inclusive Access has the intent and effect of making these products non-interchangeable.

<sup>83</sup> BNED Q4 2016 Earnings Call (June 28, 2016) (statement of Max Roberts, BNED CEO).

<sup>84</sup> BNED Q2 2020 Earnings Call (Dec. 4, 2019).

<sup>85</sup> CNBC Interview (May 1, 2019) (statement of Michael Hansen, CEO of Cengage.

<sup>&</sup>lt;sup>86</sup>McGraw Hill, https://www.mheducation.com/highered/inclusive-access.html (stating Inclusive Access is "50% – 80% Lower Cost"); Pearson, https://www.pearson.com/us/higher-education/products-services-institutions/inclusive-access/for-administrators.html ("Digital course materials cost up to 70% less than traditional print products. . . .").

147. Inclusive Access "discounts" also fail to take into account the fact that when students purchase physical textbooks, they can use them for an unlimited time period (keeping them as resources to use in later courses or as part of a personal library), or sell them on the secondary marketplace for significant sums. Inclusive Access subscriptions have no long-term use value or resale value (which is factored into the prices of new textbooks), meaning their effective prices are higher than print:

When the secondary market is closed, the publisher can no longer charge students for resale value, which puts downward pressure on the new price. The new effective price, on the other hand, rises considerably. Without resale, many students face much higher effective prices because they are no longer able to recoup some of the purchase price via resale. . . . [T]he detrimental effect from used book competition on publisher profits far exceeds any benefits that are generated by resale value. 87

- 148. Additionally, these alleged "discounts" do not reflect the reality that production costs are far lower for digital versions of books than for physical versions. For publishers, gross margins for digital products are 80 percent as compared to 25 percent in for print textbooks. McGraw Hill, for example, states in its 2015 annual report that "[d]igital products are highly profitable due to the low variable cost nature of these products, with gross margins of approximately 90%." With open competition, the price of electronic versions of textbooks should be far lower than they are under Inclusive Access.
- 149. The appendix provided below illustrates the harm to members of the proposed Class from the Defendants' Scheme. Appendix A compiles price information for a representative sample

<sup>&</sup>lt;sup>87</sup> Schmitt & Shi, Secondary Markets and Firm Profits, at 21-22.

<sup>88</sup> McGraw Hill Education 2015 Annual Report.

of over 30 best-selling textbooks assigned in introductory courses subject to Inclusive Access.<sup>89</sup> By comparing Inclusive Access prices<sup>90</sup> for these textbooks to the digital and physical rental prices available on Amazon.com, Appendix A shows that Inclusive Access does not result in savings for students. For instance, Mankiw's *Principles of Microeconomics* (9th edition) has an Inclusive Access price of \$79. But Amazon's digital rental price is \$69, and its paperback rental price is only \$75. Students, therefore, could have saved between 7% and 14% rent this book on the secondary marketplace. In another example, the Inclusive Access price of *Engineering Mechanics: Statics* (14th Edition) by Russell Hibbeler is \$100, while Amazon's digital rental price is \$45 and its hard cover rental is \$17.

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<sup>&</sup>lt;sup>89</sup> This sample is representative of the market as a whole given that, according to one study, the top one percent of textbooks sold account for 52 percent of all textbook revenues. *See* Schmitt & Shi, *Secondary Markets and Firm Profits* at 6.

<sup>&</sup>lt;sup>90</sup> Inclusive Access prices were collected by reviewing college bookstore websites and identifying textbooks sold under the Inclusive Access, in which digital rental fees were directly added to student tuition. For example, Inclusive Access textbooks from Volunteer State Community College were denoted as DEI ("Digital Engagement Initiative") textbooks, which were listed with the following note on the bookstore website: "Above item is part of a program where course materials are included in a course charge or tuition. Contact your campus store for more information." The bookstore also presents DEI items with notes such as "Required digital MyLab & etextbook are provided with enrollment in this course." In the cases of UC Davis, Skyline College, Cape Fear Community College. Trident Technical College, and San Diego State University, the words "Inclusive Access" explicitly appear either in the product name or description.

# **APPENDIX A**

		Inclusive			1	Amazon		Amazon		Amazon	
Textbook	Publisher		Access	Digita Rental			dcover	Pap	erback	Loo	se-Leaf
			(A)	(B)		Rent	al (C)	Rent	al (D)	Rent	al (E)
Ethical Obligations and Decision-Making in Accounting: Text and Cases, Mintz, 5th Edition	McGraw-Hill	\$	89.00	\$ 36	.90	\$	69.59			\$	49.99
Discovering Computers ©2018: Digital Technology, Data, and Devices, 001 Edition, Vermaat	Cengage	\$	69.00	\$ 36	.26			\$	16.70		
Abnormal Psychology: Clinical Perspectives on Psychological Disorders, Whitbourne, 8th Edition	McGraw-Hill	\$	70.00	\$ 37	.62			\$	52.85		
Auto Engine Diagnosis, Gilles, 8th Edition	Cengage	\$	69.00	\$ 33	.20			\$	40.99		
Inside Reporting, Harrower, 3rd Edition	McGraw-Hill	\$	50.00	\$ 52	.50			\$	23.48		
Principles of Microeconomics (MindTap Course List) 009 Edition, Mankiw	Cengage	\$	79.00	\$ 69	.91			\$	75.79		
Brief Principles of Macroeconomics (MindTap Course List) 009 Edition, Mankiw	Cengage	\$	79.00	\$ 69	.91			\$	38.36		
Introduction to Mass Communication: Media Literacy and Culture 10th Edition, Baran	McGraw-Hill	\$	85.00	\$ 29	.70						
Mosaicos: Spanish as a World Language, 6th Edition, Castells	Pearson	\$	59.00	\$ 54	.98						
Algebra & Trigonometry, Stewart, 4th Edition	Cengage	\$	95.00	\$ 33	.20	\$	21.96				
Elementary Statistics, 13th Edition, Triola	Pearson	\$	75.50	\$ 44	.98	\$	14.99			\$	60.33
Thomas' Calculus, 14th Edition, Hass	Pearson	\$	99.00	\$ 54	.98	\$	25.79				
Organic Chemistry, 8th Edition, Bruice	Pearson	\$	66.00	\$ 64	.99						
Horngren's Accounting, Miller-Nobles, 12th Edition	Pearson	\$	113.00	\$ 59	.98	\$	88.39				
Calculus: Early Transcendentals 8th Edition, Stewart	Cengage	\$	119.25	\$ 37	.58	\$	36.52			\$	54.95
Music: An Appreciation, Brief Edition 9th Edition, Kamien	McGraw-Hill	\$	77.00	\$ 42	.54						
Chemistry, Chang, 13th Edition	McGraw-Hill	\$	68.25	\$ 36	.90	\$	24.72	\$	54.33		
Living Religions, 10th Edition, Fisher	Pearson	\$	65.00	\$ 39	.99			\$	31.27		
The Big Questions: A Short Introduction to Philosophy, 10th edition, Solomon	Cengage	\$	50.50	\$ 26	.21			\$	22.90		
A Concise Introduction to Logic, 13th edition, Hurley	Cengage	\$	78.00	\$ 33	.20	\$	27.77			\$	49.95
Retailing Management, 10th Edition, Levy	McGraw-Hill	\$	80.00	\$ 36	.90	\$	29.16	\$	41.99	\$	59.81
General, Organic, and Biochemistry, 10th Edition, Denniston	McGraw-Hill	\$	75.50	\$ 36	.90	\$	68.20				
Criminal Law (Justice Series), 2nd Edition, Moore	Pearson	\$	75.50	\$ 44	.98			\$	24.84		
Marketing Management, 3rd edition, Marshall	McGraw-Hill	\$	80.00	\$ 36	.90			\$	47.32		
Organizational Behavior, 4th Edition, McShane	McGraw-Hill	\$	60.80	\$ 22	.50			\$	24.33	\$	52.23
Financial Accounting, by J. David Spiceland, 5th Edition	McGraw-Hill	\$	100.00	\$ 36	.90	\$	19.05			\$	42.72
Engineering Mechanics: Statics, by Russell Hibbeler, 14th Edition	Pearson	\$	104.00	\$ 44	.98	\$	17.19				
Voces de Hispanoamerica, by Raquel Chang-Rodriguez, Malva E. Filer, 5th Edition	Cengage	\$	31.00	\$ 30	.15	\$	20.49				
Essentials of Psychology, by Jeffrey S. Nevid, 5th Edition	Cengage	\$	72.00	\$ 34	.06			\$	25.83	\$	31.04
Cities and Urban Life, by John Macionis and Vincent Parrillo, 7th Edition	Pearson	\$	36.00	\$ 39	.99			\$	38.01		
Nutritional Sciences: From Fundamentals to Food, Enhanced Edition, by Michelle McGuire and Kathy A.											
Beerman, 3rd Edition	Cengage	\$	27.00	\$ 38	.45	\$	19.99				

150. As these examples illustrate, foreclosing the secondary marketplace for Inclusive Access courses does not lower students' course material expenses. These findings are consistent with "[t]he conventional view in economics" that secondary marketplaces are welfare enhancing and should be encouraged. According to one 2014 study,

The conventional view in economics is that resale is welfare-enhancing, because voluntary trading leads to more efficient allocations. The textbook explanation is that low-value buyers who purchased the good in the primary market can sell it to higher-value buyers in the secondary market at prices that make both buyer and seller better off. . . . [I]nterfer[ing] with such transactions would therefore decrease total surplus.<sup>91</sup>

- 3. Inclusive Access Does Not Represent a Technological Innovation and in Fact Degrades Traditional Textbooks.
- 151. The Defendants herald Inclusive Access as a technological "innovation" that addresses the textbook affordability crisis, which they themselves produced. Notwithstanding the absurdity of this marketing pitch, Inclusive Access offers virtually no technological innovation. Electronic textbooks have been available for years, as have e-rentals and textbooks bundled with quizzes and homework assignments; in fact, all of these products were offered by the Publisher Defendants prior to the Scheme. The only difference is that under Inclusive Access, these same products are being made available to students, on an essentially mandatory basis, in an electronic-only format, with term-limited access codes, and only through on-campus bookstores.
- 152. Inclusive Access is an example of product degradation rather than innovation. Through the Inclusive Access Scheme, the Defendants are replacing traditional textbooks (durable

<sup>&</sup>lt;sup>91</sup> Phillip Leslie & Alan Sorensen, *Resale and Rent-Seeking: An Application to Ticket Markets* at 266-267, REV. OF ECON. STUDIES (Jan. 2014).

goods that with lasting use value and resale value) with transitory educational services, which expire upon the end of a particular course term.

- 153. Inclusive Access, moreover, wastes time for faculty and students, requiring professors to spend classroom time explaining how to use the system. Students can also be cut off from the materials when there are technical problems or when they do not have Internet access. These problems do not exist with standard textbooks.
- 154. Stripping away the Defendants' marketing bluster reveals Inclusive Access to be simply another attempt to extract monopoly rents from college students for the use of textbooks, as publishers have done for decades. If the Defendants succeed in eliminating the secondary marketplace, there will be no mechanism to discipline prices of textbooks, ensure competition, and prevent publishers from resuming their historical pattern of steep price increases.
- 155. Inclusive Access, moreover, exposes students to data collection by the Defendants. On information and belief, a central goal of Inclusive Access (in addition to wiping out the secondary marketplace), is analytics, the process of examining (and selling) datasets to draw conclusions about the information they contain. Once students are forced to transition to Inclusive Access subscriptions, the Defendants (and other commercial vendors) have access to their physical locations, study habits, learning profiles, grades, and other information about their academic performance. This poses privacy issues for students and creates barriers to entry for future competitors, who will not have the benefit of this consumer data, thereby enabling the Defendants to continue their monopolies.
  - 4. Any Supposed Procompetitive Justification for Inclusive Access Can Be Achieved through Less Restrictive Alternatives.
- 156. There is no procompetitive justification for the anticompetitive conduct in which the Publisher Defendants have engaged. The intent and effect of Inclusive Access is to exclude

competition from the secondary market, including from independent bookstores, and to charge students supra-competitive prices for inferior course materials.

- Defendants could have been delivered by means less restrictive of competition. The Defendants could allow independent online and brick-and-mortar retailers to sell Inclusive Access materials and compete on price for students. The Defendant could unbundle e-textbooks from required quizzes and homework assignments. They could sell or rent digital textbooks without precluding the use of print and other alternatives, and without reducing the capacity and supply of print textbooks. They could also make the use of Inclusive Access "opt in" as opposed to the default of "opt out."
- 158. The Defendants engaged in all of these coercive measures because Inclusive Access, despite its supposed "innovations," could not have "competed on the merits" against products available on the secondary market given students' preference for cheaper textbooks available in a variety of formats, especially print.

# L. The Inclusive Access Scheme is Successful in Excluding Competition from the Secondary Marketplace.

- 159. By all accounts, the Defendants' Inclusive Access Scheme "is working." The Scheme has allowed the Defendants to arrest the decline in profits that resulted from reduced market penetration, declining student spending on textbooks, and stagnant new textbook prices, all arising from increased competition from the secondary marketplace.
- 160. Earlier this year, Pearson's CEO John Fallon reported that the company's "[d]igital volumes [were] up 5% with a 26% increase in e-book rentals, which is an early indication of

<sup>92</sup> Pearson 2020 Q2 Earnings Call (July 24, 2020) (statement of Pearson CEO John Joseph Fallon).

secondary [market] recapture."<sup>93</sup> According to its 2020 Interim Results Presentation, Pearson has now signed Inclusive Access agreements with nearly 900 institutions and has increased its Inclusive Access revenues by 28% compared to 2019.<sup>94</sup> According to its April 2020 Form-20F, Pearson surpassed 1.8 million annual enrollments in Inclusive Access in 2019, with Inclusive Access representing 9% of Pearson's US higher education courseware revenues (approximately \$105 million).<sup>95</sup>

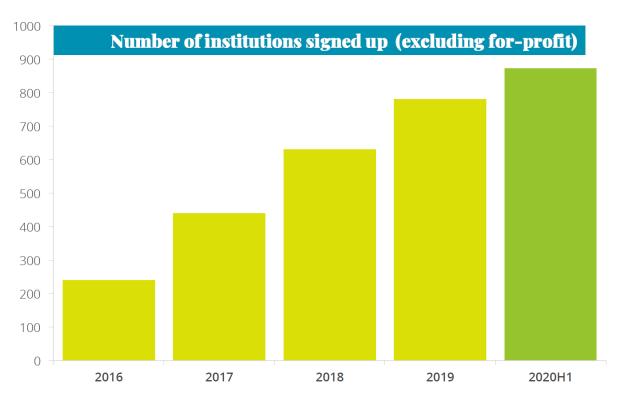


Chart from Pearson 2020 Interim Report

161. McGraw Hill estimates that the number of campuses participating in its Inclusive Access program now exceeds 1,100, with opt-out rates below 2 percent. According to the company's August 2020 investor update, 77 percent of its higher education revenues are now

<sup>&</sup>lt;sup>93</sup> *Id*.

<sup>94</sup> Pearson 2020 Interim Results, July 24, 2020 at p. 22.

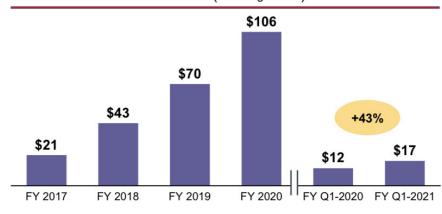
<sup>95</sup> Pearson PLC Form 20-F, April 1, 2020.

digital, with an "Inclusive Access model" that is "highly accretive, growing substantially (+43 Y/Y in Fiscal Q1) with a course enrollment capture rate of nearly 100%." 96

## **Digital Ed Tech Highlights**

All numbers are in millions

Inclusive Access Net Sales (U.S. Higher Ed)



Inclusive Access growth accelerated with the number of campuses participating exceeding 1,100

- 162. As of 2019, Cengage reported having "somewhere between 400 to 500 institutional deals" with Universities for subscription services like Inclusive Access.<sup>97</sup>
- 163. Based on these figures, the Defendants have sold over 10 million subscriptions to Inclusive Access. The total student market likely exceeds \$250 million in annual revenues.
- 164. As a direct result of the anticompetitive conduct admitted by Fallon and others, the Inclusive Access Scheme has allowed the Defendants to preserve and increase their profits in the

<sup>&</sup>lt;sup>96</sup> McGraw Hill Fiscal 2021 Q1 Investor Update (Aug. 28, 2020).

<sup>&</sup>lt;sup>97</sup> Cengage Q2 2020 Earnings Call (Nov. 15, 2019).

growing Inclusive Access sector by excluding competition from the secondary marketplace and charging supra-competitive prices for Inclusive Access materials, without justification.

#### VII. <u>RELEVANT MARKETS</u>

- 165. The Defendants' conduct is *per se* illegal. The Publisher Defendants along with the Retailer Defendants have, on an ongoing basis, (1) colluded to establish and operate the Inclusive Access system in order to eliminate the secondary marketplace for textbooks so that they can raise prices and increase their profits, (2) established a group boycott to prevent Inclusive Access materials from being sold through independent booksellers, and (3) tied Inclusive Access etextbooks (which students can purchase cheaply through other sources) to required digital quizzes and homework assignments (which are required of students, are necessary to perform successfully in courses, and which cannot be obtained through other sources).
- 166. To the extent that the Student Purchaser Plaintiffs' claims require the definition of a relevant product market or markets, the relevant markets are the markets for each textbook or other course material assigned in courses subject to Inclusive Access (the "Textbook Markets").
- 167. The relevant geographic market is the United States. Absent the Scheme, the natural marketplace for course materials is national. Students in one state can seek out alternatives to assigned texts sold at their local bookstores from retailers in other states (which sell the same texts) or from e-commerce website like Chegg and Amazon, which service the entire country. Therefore, the price of textbooks in one state or at one campus bookstores affects the market for textbooks in another state and at other schools absent the Scheme.
- 168. The Publisher Defendants are in the same position vis-à-vis the national markets for assigned textbooks as drug makers are relative to the national markets for prescribed drugs: once a professor or University department decides to assign a particular publisher's textbook for a

particular course, students in that course are required to purchase that same textbook, and no other. If a professor assigns Mankiw's *Principles of Microeconomics*, 9<sup>th</sup> edition, for example, a student cannot substitute a different introductory microeconomics textbook, let alone a chemistry or English textbook. The only products that students can functionally substitute for new editions of Mankiw's *Principles of Microeconomics* are used or electronic versions of that same textbook available on the secondary market, which can (absent the Inclusive Access restrictions) be obtained from any number of vendors across the country. In some cases, earlier version of textbooks can also be substituted for more recent editions, as when they have been released with only modest or trivial updates.

- 169. A small but significant and non-transitory artificial inflation of the price of one textbook would not cause any significant number of consumers to purchase other potentially substitutable products—such as books by different authors or regarding different subject matters—instead, so as to make price inflation unprofitable.
- 170. Prior to Inclusive Access, the textbook prices set by the Publisher Defendants were constrained by the availability of functional substitutes for their products on the secondary marketplace. To maintain prices profitably at supra-competitive levels, the Publisher Defendants had to exclude competition from the secondary marketplace.
- 171. This is the purpose of the Scheme. In each Textbook Market, the Scheme blocks competition from the secondary marketplace by, *inter alia*, automatically subscribing students to Inclusive Access materials, tying e-textbook subscriptions to required homework assignments and quizzes, restricting the output and supply of print textbooks, and preventing Inclusive Access materials from being sold through independent booksellers. As a result of this exclusionary

conduct, used, electronic, and earlier versions of textbooks, which are available on the secondary market, are no longer interchangeable with Inclusive Access materials.

- 172. At all relevant times, the Publisher Defendants had substantial market power in each Textbook Market. The Publisher Defendants had the power to maintain the price of Inclusive Access materials at supra-competitive levels (and to do so without losing substantial sales), to exclude competitors (including from the secondary market), and to impose unwanted distribution policies.
- 173. On information and belief, a Publisher Defendant has a market share of over 95% in each Textbook Market.
- 174. There are high and substantial barriers to entry for potential competitors due to, *inter alia*, the Publisher Defendants' longstanding, relationships with professors and Universities, as well as their contractual relationships with textbook authors, which render them unavailable for other potential market entrants. The Publisher Defendants also possess growing caches of valuable consumer data, which potential new entrants do not possess, representing another barrier to entry.
- 175. At all relevant times, the Retailer Defendants had substantial market power in the Textbook Markets at all Universities in which they operate official on-campus bookstores that have Inclusive Access programs. The Retailer Defendants had the power to maintain the price of Inclusive Access materials on those campuses at supra-competitive levels (due to the exclusion of competition under the Scheme), and to do so profitably without losing substantial sales. The Retailer Defendants had the power to control prices, to exclude competitors (including from the secondary market), and to impose unwanted distribution policies. The Retailer Defendants operate over 50 percent of all official on-campus bookstores, and they serve nearly two-thirds of the

nation's college and graduate students. They therefore have a very high share in all Textbook Markets.

- 176. There are substantial barriers to entry for potential competitors to the Retailer Defendants. Significantly, University requests for proposals for on-campus bookstore operators typically require bidders to already operate numerous on-campus stores, such that Defendant Retailers are the only market participants that can submit bids.
- 177. Under the Scheme, students at one University cannot purchase Inclusive Access textbooks from another University's bookstores, and generally cannot purchase them from any source other than their own on-campus bookstore. The official on-campus bookstore, whether run by a Retailer Defendant or by a University itself, therefore has an effective total monopoly on the Textbook Markets on its own college.
- 178. Each Textbook Market is susceptible to collusion due to a small number of dominant publishers, the monopoly position of on-campus bookstores, the selection of products by faculty members or academic department heads who do not themselves pay for the products, and high barriers to entry.
- 179. If the Defendants' actions are not enjoined, the Defendants, through their Scheme, are likely to take over more and more University textbook and course materials sales, resulting in higher prices and reduced choice for more students in more courses on more campuses.

### VIII. <u>ANTITRUST INJURY</u>

- 180. The Student Purchaser Plaintiffs have suffered antitrust injury as a result of the Defendants' conduct and the Scheme.
- 181. At Universities that participate in Inclusive Access whose bookstores are run by the Retailer Defendants, the Publisher Defendants and Retailer Defendants' actions have forced

Plaintiffs to purchase Inclusive Access textbooks exclusively from the Retailer Defendants, causing them to pay higher prices than if the textbooks were available in multiple formats and from different sources, including the secondary marketplace.

- 182. At Universities that participate in Inclusive Access whose bookstores are University-run, the Publisher Defendants' actions have forced Class members to purchase Inclusive Access textbooks exclusively from their official college-run bookstore, causing them to pay higher prices than if the textbooks were available in multiple formats and from different sources, including the secondary marketplace.
- 183. Absent the Inclusive Access Scheme, the Student Purchaser Plaintiffs would have a variety of options for obtaining their textbooks. These include buying new and used versions of print textbooks, buying electronic versions of textbooks, and purchasing or renting from oncampus bookstores, off-campus bookstores, and online sources, including the secondary marketplace, and competition between those options would result in lower prices.

#### IX. FRAUDULENT CONCEALMENT

- 184. The Defendants concealed their Scheme from the Representative Student Purchaser Plaintiffs and other members of the Class. The Defendants' actions in developing and implementing the Inclusive Access Scheme occurred in private communications, including through trade associations that claimed publicly to have other purposes. The Defendants' public statements promoted Inclusive Access to students and universities as a technological advance, cheaper, and/or in response to consumer demand.
- 185. Plaintiffs did not have access to information that would have alerted them to the possibility of the Scheme between the Publisher Defendants and Retailer Defendants. A college student informed that the textbook for a certain course will only be available through Inclusive

Access would not reasonably suspect that this exclusivity was the result of a conspiracy to increase profits by eliminating competition at the student's expense.

186. In light of the above, the Publisher Defendants' and Retailer Defendants' knowing and active efforts to conceal the Scheme and the conduct behind it should be deemed to toll any statute of limitations herein, and to estop the Defendants from using any statute of limitations defense in this Action.

#### X. <u>CAUSES OF ACTION</u>

187. The Student Purchaser Plaintiffs bring claims under federal antitrust laws to enjoin the Defendants' illegal conduct and to obtain damages.

#### **FIRST CLAIM FOR RELIEF**

Claim Under Section 16 of the Clayton Act for Injunctive Relief for Violations of Sections 1 & 2 of the Sherman Act (Against All the Defendants, Jointly and Severally)

- 188. The Student Purchaser Plaintiffs incorporate and reallege, as though fully set forth herein, each and every allegation set forth in the preceding paragraphs of this Complaint.
- 189. This claim for relief arises under Section 16 of the Clayton Act. It seeks injunctive and equitable relief against all the Defendants, jointly and severally, for (a) violation of Section 1 the Sherman Act, 15 U.S.C. § 1, for entering into, and performing under, an agreement or combination to unreasonably restraint trade in the United States, and (b) violation of Section 2 of the Sherman Act, 15 U.S.C. § 2, for conspiring to monopolize the Textbook Markets.
- 190. Beginning at a time currently unknown to the Student Purchaser Plaintiffs, the Defendants and their co-conspirators entered into a continuing agreement to restrain trade and monopolize the Textbook Markets through implementation of the Inclusive Access program. This agreement is an unreasonable restraint of trade in violation of Section 1 of the Sherman Act, 15

- U.S.C. § 1, and a conspiracy to monopolize the Textbook Markets in violation of Section 2 of the Sherman Act, 15 U.S.C. § 2.
- 191. The actions of the Publisher Defendants and the Retailer Defendants as described herein were and are part of an overarching scheme to restrain trade and an unlawful conspiracy to restrain trade in the Textbooks Markets in the United States. These actions were designed to, did in fact, and are continuing to work together to damage competition to the Textbook Markets (including by eliminating competition from the secondary textbook marketplace) and raise prices.
- 192. The Publisher Defendants conspired and acted (and continue to conspire and act) to restrain trade in textbooks and other course materials through the Inclusive Access Scheme by, among other things:
  - (1) engaging in a group boycott of and a concerted refusal to deal with independent retailers to prevent Inclusive Access materials from being sold through sources other than official on campus bookstores (e.g., by refusing to sell Inclusive Access materials to retailers other than official on-campus bookstores, vesting the Retailer Defendants with exclusive rights to distribute Inclusive Access materials, and imposing pretextual anti-counterfeiting standards);
  - (2) tying the sale of Inclusive Access e-textbooks (which are interchangeable with products available on the secondary marketplace) to the sale of Inclusive Access quizzes and assignments (which students need to pass their courses and which can be obtained from no other source);
  - (3) engaging in a "hard switch" from print textbooks (durable goods with lasting use value and resale value) to time-limited, digital-only subscription services, which cannot be resold on the secondary marketplace;
  - (4) limiting the capacity and reducing the supply of print textbooks (including through releasing digital-only editions of course materials that are not substitutable for print copies in circulation, refusing to sell print copies of Inclusive Access materials as standalone products, capping the number of students who can obtain "print upgrades" of Inclusive Access materials, producing only loose-leafed versions of print textbooks as opposed to more durable bound copies, etc.);
  - (5) arranging with Universities to coerce students to purchase Inclusive Access materials (including by setting up automatic billing and subscription regimes, creating onerous or functionally impossible opt-out processes, enacting

- prohibitions on the use of non-Inclusive Access textbooks by students in Inclusive Access courses, and imposing academic penalties for students who refuse to purchase Inclusive Access materials), all with the intention of eliminating competition and raising prices.
- 193. The Retailer Defendants colluded and acted (and continue to collude and act) to restrain trade in textbooks and other course materials on the Universities on which they operate official on-campus bookstores through the Inclusive Access Scheme described herein by, *inter alia*,
  - (1) working with the Publisher Defendants and Universities to impose Inclusive Access on students;
  - (2) arranging with Universities to coerce students to purchase Inclusive Access materials (including by setting up automatic billing and subscription regimes, creating onerous or functionally impossible opt-out processes, enacting prohibitions on the use of non-Inclusive Access textbooks by students in Inclusive Access courses, and imposing academic penalties for students who refuse to purchase Inclusive Access materials); and
  - (3) financially inducing Universities to mandate Inclusive Access through sales commissions and direct payments, all with the intention of eliminating competition and raising prices.
- 194. The relevant product markets are the Textbook Markets. The relevant geographic market is the United States.
- 195. The Defendants possess market power in the relevant markets. The Defendants' market power includes the power to control prices, exclude competitors, and impose unwanted distribution policies.
- 196. The Defendants' Scheme-related conduct was done with the intention of eliminating competition and raising prices by establishing a captive market for textbooks through Inclusive Access. The Defendants' further intention was to conspire to monopolize the Textbook Markets by eliminating competition.

- 197. The Defendants' conduct had the effect of (1) reducing and suppressing competition in the Textbook Markets in the United States and (2) inflating the price of textbooks.
- 198. The Student Purchaser Plaintiffs seek an injunction against the Defendants, preventing and restraining the violations alleged above, under Section 16 of the Clayton Act.

#### SECOND CLAIM FOR RELIEF

Claim Under Section 16 of the Clayton Act for Injunctive Relief for Violations of Sections 1 & 2 of the Sherman Act (Against Each Grouping of Defendants Involved in Each Textbook Market, Jointly and Severally).

- 199. The Student Purchaser Plaintiffs incorporate and reallege, as though fully set forth herein, each and every allegation set forth in the preceding paragraphs of this Action.
- 200. This claim for relief arises under Section 16 of the Clayton Act. It seeks injunctive and equitable relief against each grouping of Defendants involved in each Textbook Market, jointly and severally, for (a) violation of Section 1 the Sherman Act, 15 U.S.C. § 1, for entering into, and performing under, agreements or combinations to unreasonably restrain trade in the United States, and (b) violation of Section 2 of the Sherman Act, 15 U.S.C. § 2, for conspiring to monopolize each of the separate Textbook Markets.
- 201. As detailed herein, the Publisher and Retailer Defendants have engaged (and continue to engage) in coercive combinations that restricted trade and commerce in each of the Textbook Markets.
- 202. The Publisher Defendants have entered (and continue to enter) into specific exclusive agreements with Universities and with the Retailer Defendants for selling Inclusive Access materials at specific schools.
- 203. The Retailer Defendants have entered (and continue to enter) into specific exclusive agreements with Universities for selling Inclusive Access materials at specific schools.

- 204. The Publisher Defendants have entered (and continue to enter) into specific exclusive agreements with Universities that mandate the use of Inclusive Access materials by students at specific schools.
- 205. Each of these agreements constitutes an unreasonable restraint of trade, in violation of 15 U.S.C. § 1, and a conspiracy to monopolize the Textbook Markets, in violation of 15 U.S.C. § 2.
- 206. These conspiratorial agreements have caused unreasonable restraints in the Textbook Markets by foreclosing competition.
- 207. These conspiratorial agreements constitute a conspiracy to monopolize the Textbook Markets.
- 208. These conspiratorial agreements have had the anticompetitive effects of increasing prices and foreclosing competition.
- 209. The illegal agreements in restraint of trade between and among the Publisher Defendants, the Retailer Defendants, and Universities caused the Student Purchaser Plaintiffs to pay artificially high and supra-competitive prices for textbooks.
- 210. The Student Purchaser Plaintiffs have been harmed by injury to competition in the Textbooks Markets and by being forced to pay inflated prices for course materials.
- 211. These violations are continuing and will continue unless enjoined by the Court. The Student Purchaser Plaintiffs seek injunctive relief as to each agreement between a Publisher Defendant and a Retailer Defendant, a Publisher Defendant and a University, and between a University and a Retailer Defendant executed under or in furtherance of the Inclusive Access Scheme.

#### THIRD CLAIM FOR RELIEF

Claim Under Section 16 of the Clayton Act for Injunctive Relief for Violation of Section 2 of the Sherman Act (Against Each Publisher Defendant, Separately)

- 212. The Student Purchaser Plaintiffs incorporate and reallege, as though fully set forth herein, each and every allegation set forth in the preceding paragraphs of this Complaint.
- 213. This claim for relief arises under Section 16 of the Clayton Act. It seeks injunctive and equitable relief against each Publisher Defendant, separately, for violation of Section 2 of the Sherman Act, 15 U.S.C. § 2, for unlawful monopolization of each Textbook Market in which a Publisher Defendant participates.
- 214. The relevant product markets are the Textbook Markets. The relevant geographic market is the United States.
- 215. Each Publisher Defendant possesses monopoly power with respect those Textbook Markets involving course materials it publishes. There are substantial barriers to entry for each of the Textbook Markets. Once a professor or academic department head assigns a particular textbook, the only products that students can functionally substitute for new editions of that textbook are used or electronic versions of that same textbooks, or on some cases, earlier version of the textbook. Under the Scheme, the interchangeability of these products has been disabled, meaning there are no substitutes for Inclusive Access course materials. A Publisher Defendant has a market share of over 95% in each Textbook Market. The Publisher Defendants' monopoly power is also shown by their demonstrated ability to devise and implement the Inclusive Access Scheme.
- 216. The Publisher Defendants acquired and maintained (and continue to maintain and expand) their market power through anticompetitive means—including excluding competitors from the secondary marketplace and independent retailers through imposition of the Inclusive Access Scheme.

- 217. The Publisher Defendants' market power has allowed them to charge supracompetitive prices for textbooks sold through the Inclusive Access Scheme. The Publisher Defendants' anticompetitive conduct has had the effect of raising prices and foreclosing competition in the Textbook Markets.
- 218. There is no procompetitive justification for the anticompetitive conduct in which the Publisher Defendants have engaged and continue to engage. Any conceivable procompetitive benefit could have been delivered by means less restrictive of competition.
- 219. The Student Purchaser Plaintiffs were and are harmed by the Publisher Defendants' conduct, which has increased the price of course materials sold through Inclusive Access. Additionally, the Publisher Defendants' conduct has foreclosed competition, which has further harmed the Plaintiffs. These violations are continuing and will continue unless enjoined by the Court.
- 220. The Student Purchaser Plaintiffs seek an injunction under Section 16 of the Clayton Act against the Publisher Defendants preventing and restraining the violations alleged herein.

#### **FOURTH CLAIM FOR RELIEF**

Claim Under Section 4 of the Clayton Act for Compensatory Relief for Violations of Sections 1 & 2 of the Sherman Act (Against All the Defendants, Jointly and Severally)

- 221. The Student Purchaser Plaintiffs incorporate and reallege, as though fully set forth herein, each and every allegation set forth in the preceding paragraphs of this Complaint.
- 222. This claim for relief arises under Section 4 of the Clayton Act. It seeks damages against all the Defendants, jointly and severally, for (a) violation of Section 1 the Sherman Act, 15 U.S.C. § 1, for entering into, and performing under, an agreement or combination to unreasonably

restrain trade in the United States, and (b) violation of Section 2 of the Sherman Act, 15 U.S.C. § 2, for conspiring to monopolize the Textbook Markets.

- 223. Beginning at a time currently unknown to the Student Purchaser Plaintiffs, the Defendants and their co-conspirators entered into a continuing agreement to restrain trade and monopolize the Textbook Markets through implementation of the Inclusive Access program. This agreement is an unreasonable restraint of trade in violation of Section 1 of the Sherman Act, 15 U.S.C. § 1, and a conspiracy to monopolize the Textbook Markets in violation of Section 2 of the Sherman Act, 15 U.S.C. § 2.
- 224. The actions of the Publisher Defendants and the Retailer Defendants as described herein were and are part of an overarching scheme to restrain trade and an unlawful conspiracy to restrain trade in the Textbooks Markets in the United States. These actions were designed to, did in fact, and are continuing to work together to damage competition to the Textbook Markets (including by eliminating competition from the secondary textbook marketplace) and raise prices.
- 225. The Publisher Defendants conspired and acted (and continue to conspire and act) to restrain trade in textbooks and other course materials through the Inclusive Access Scheme by, among other things:
  - (1) engaging in a group boycott of and a concerted refusal to deal with independent retailers to prevent Inclusive Access materials from being sold through sources other than official on campus bookstores (e.g., by refusing to sell Inclusive Access materials to retailers other than official on-campus bookstores, vesting the Retailer Defendants with exclusive rights to distribute Inclusive Access materials, and imposing pretextual anti-counterfeiting standards);
  - (2) tying the sale of Inclusive Access e-textbooks (which are interchangeable with products available on the secondary marketplace) to the sale of Inclusive Access quizzes and assignments (which students need to pass their courses and which can be obtained from no other source);
  - (3) engaging in a "hard switch" from print textbooks (durable goods with lasting use value and resale value) to time-limited, digital-only subscription services, which cannot be resold on the secondary marketplace;

- (4) limiting the capacity and reducing the supply of print textbooks (including through releasing digital-only editions of course materials that are not substitutable for print copies in circulation, refusing to sell print copies of Inclusive Access materials as standalone products, capping the number of students who can obtain "print upgrades" of Inclusive Access materials, producing only loose-leafed versions of print textbooks as opposed to more durable bound copies, etc.);
- (5) arranging with Universities to coerce students to purchase Inclusive Access materials (including by setting up automatic billing and subscription regimes, creating onerous or functionally impossible opt-out processes, enacting prohibitions on the use of non-Inclusive Access textbooks by students in Inclusive Access courses, and imposing academic penalties for students who refuse to purchase Inclusive Access materials), all with the intention of eliminating competition and raising prices.
- 226. The Retailer Defendants colluded and acted (and continue to collude and act) to restrain trade in textbooks and other course materials on the Universities on which they operate official on-campus bookstores through the Inclusive Access Scheme described herein by, *inter alia*,
  - (1) working with the Publisher Defendants and Universities to impose Inclusive Access on students;
  - (2) arranging with Universities to coerce students to purchase Inclusive Access materials (including by setting up automatic billing and subscription regimes, creating onerous or functionally impossible opt-out processes, enacting prohibitions on the use of non-Inclusive Access textbooks by students in Inclusive Access courses, and imposing academic penalties for students who refuse to purchase Inclusive Access materials); and
  - (3) financially inducing Universities to mandate Inclusive Access through sales commissions and direct payments, all with the intention of eliminating competition and raising prices.
- 227. The relevant product markets are the Textbook Markets. The relevant geographic market is the United States.
- 228. The Defendants possess market power in the relevant markets. The Defendants' market power includes the power to control prices, exclude competitors, and impose unwanted distribution policies.

- 229. The Defendants' Scheme-related conduct was done with the intention of eliminating competition and raising prices by establishing a captive market for textbooks through Inclusive Access. The Defendants' further intention was to conspire to monopolize the Textbook Markets by eliminating competition.
- 230. The Defendants' conduct had the effect of (1) reducing and suppressing competition in the Textbook Markets in the United States and (2) inflating the price of textbooks.
- 231. As a direct and proximate result of the Defendants' Inclusive Access Scheme (as described herein), the Student Purchasers Plaintiffs have had to pay higher prices for textbooks because of the elimination of competition, including from the secondary marketplace. The Scheme has therefore caused them injury, including overcharge damages.
- 232. The Student Purchaser Plaintiffs seek to recover damages, to the maximum extent allowed under the applicable laws, and the entry of joint and several judgments in favor of the Student Purchaser Plaintiffs against all the Defendants in an amount to be trebled to the extent such laws permit.

#### FIFTH CLAIM FOR RELIEF

Claim Under Section 4 of the Clayton Act for Compensatory Relief for Violations of Sections 1 & 2 of the Sherman Act (Against Each Grouping of Defendants Involved in Each Textbook Market, Jointly and Severally).

- 233. The Student Purchaser Plaintiffs incorporate and reallege, as though fully set forth herein, each and every allegation set forth in the preceding paragraphs of this Complaint.
- 234. This claim for relief arises under Section 4 of the Clayton Act. It seeks damages against each grouping of Defendants involved in each Textbook Market, jointly and severally, for (a) violation of Section 1 the Sherman Act, 15 U.S.C. § 1, for entering into, and performing under, agreements or combinations to unreasonably restrain trade in the United States, and (b) violation

of Section 2 of the Sherman Act, 15 U.S.C. § 2, for conspiring to monopolize each of the separate Textbook Markets.

- 235. As detailed herein, the Publisher and Retailer Defendants have engaged (and continue to engage) in coercive combinations that restricted trade and commerce in each of the Textbook Markets.
- 236. The Publisher Defendants have entered (and continue to enter) into specific exclusive agreements with Universities and with the Retailer Defendants for selling Inclusive Access materials at specific schools.
- 237. The Retailer Defendants have entered (and continue to enter) into specific exclusive agreements with Universities for selling Inclusive Access materials at specific schools.
- 238. The Publisher Defendants have entered (and continue to enter) into specific exclusive agreements with Universities that mandate the use of Inclusive Access materials by students at specific schools.
- 239. Each of these agreements constitutes an unreasonable restraint of trade, in violation of 15 U.S.C. § 1, and a conspiracy to monopolize the Textbook Markets, in violation of 15 U.S.C. § 2.
- 240. These conspiratorial agreements have caused unreasonable restraints in the Textbook Markets by foreclosing competition.
- 241. These conspiratorial agreements constitute a conspiracy to monopolize the Textbook Markets.
- 242. These conspiratorial agreements have had the anticompetitive effects of increasing prices and foreclosing competition.

- 243. The illegal agreements in restraint of trade between and among the Publisher Defendants, the Retailer Defendants, and Universities caused the Student Purchaser Plaintiffs to pay artificially high and supra-competitive prices for textbooks.
- 244. The Student Purchaser Plaintiffs have been harmed by injury to competition in the Textbooks Markets and by being forced to pay inflated prices for course materials.
- 245. The Student Purchaser Plaintiffs seek to recover damages, to the maximum extent allowed under the applicable laws, and the entry of joint and several judgments in favor of the Student Purchase Plaintiffs against all the Defendants in an amount to be trebled to the extent such laws permit.

#### **SIXTH CLAIM FOR RELIEF**

Claim Under Section 4 of the Clayton Act for Compensatory Relief for Violation of Section 2 of the Sherman Act (Against Each Publisher Defendant, Separately)

- 246. The Student Purchaser Plaintiffs incorporate and reallege, as though fully set forth herein, each and every allegation set forth in the preceding paragraphs of this Complaint.
- 247. This claim for relief arises under Section 4 of the Clayton Act. It seeks injunctive and equitable relief against each Publisher Defendant, separately, for violation of Section 2 of the Sherman Act, 15 U.S.C. § 2, unlawful monopolization of each Textbook Market in which a Publisher Defendant participated.
- 248. The relevant product markets are the Textbook Markets. The relevant geographic market is the United States.
- 249. Each Publisher Defendant possesses monopoly power with respect those Textbooks Markets involving course materials it publishes. There are substantial barriers to entry for each of the Textbook Markets. Once a professor academic department head assigns a particular textbook,

the only products that students can functionally substitute for new editions of that textbook are used or electronic versions of that same textbooks, or on some cases, earlier version of the textbook. Under the Scheme, the interchangeability of these products has been disabled, meaning there are no substitutes for Inclusive Access course materials. A Publisher Defendants has a market share of over 95% in each Textbook Market. The Publisher Defendants' monopoly power is also shown by their demonstrated ability to devise and implement the Inclusive Access Scheme.

- 250. The Publisher Defendants acquired and maintained (and continue to maintain and expand) their market power through anticompetitive means—including excluding competitors and independent retailers from the secondary marketplace through imposition of the Inclusive Access Scheme.
- 251. The Publisher Defendants' market power has allowed them to charge supracompetitive prices for textbooks sold through the Inclusive Access Scheme. The Publisher Defendants' anticompetitive conduct has had the effect of raising prices and foreclosing competition in the Textbook Markets.
- 252. There is no procompetitive justification for the anticompetitive conduct in which the Publisher Defendants have engaged and continue to engage. Any conceivable procompetitive benefit could have been delivered by means less restrictive of competition.
- 253. The Student Purchaser Plaintiffs were and are harmed by the Publisher Defendants' conduct, which has increased the price of course materials sold through Inclusive Access. Additionally, the Publisher Defendants' conduct has foreclosed competition, which has further harmed the Student Purchaser Plaintiffs. These violations are continuing and will continue unless enjoined by the Court.

254. The Student Purchaser Plaintiffs seek to recover damages, to the maximum extent allowed under the applicable laws, and the entry of joint and several judgments in favor of the Student Purchaser Plaintiffs against the Publisher Defendants in an amount to be trebled to the extent such laws permit.

#### WHEREFORE, the Student Purchaser Plaintiffs hereby respectfully request:

- (1) That the Court determine that the Representative Student Purchaser Plaintiffs' claims regarding the Class alleged herein is suitable for class treatment and certify the proposed Class pursuant to Fed. R. Civ. P. 23;
- (2) That the Court appoint the Representative Student Purchaser Plaintiffs as the representative of the Class;
- (3) That the Representative Student Purchaser Plaintiffs' counsel be appointed as counsel for the Class;
- (4) That the Court award, pursuant to 15 U.S.C. § 15, compensatory and trebled damages to the Class resulting from the Defendants' violations of the Sherman Act;
- (5) That the Court order, pursuant to 15 U.S.C. § 26, permanent injunctive relief preventing the Defendants from continuing their unlawful acts in violation of the Sherman Act;
- (6) That the Representative Student Purchaser Plaintiffs and the Class be awarded their costs, expenses, and reasonable attorney's fees in bringing this Action;
- (7) That the Representative Student Purchaser Plaintiffs and the Class be awarded pre-judgment and post-judgment interest on all sums awarded; and
- (8) Such other and further relief as this Court may deem just and proper.

Dated: October 16, 2020

Respectfully submitted,

/s/ Natasha J. Fernández-Silber Natasha J. Fernández-Silber John Radice April Lambert (pro hac vice) Daniel Rubenstein Rishi Raithatha

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